CITY OF OBERLIN LORAIN COUNTY, OHIO

AUDIT REPORT

FOR THE YEAR ENDED DECEMBER 31, 2016

James G. Zupka, CPA, Inc. Certified Public Accountants



Dave Yost • Auditor of State

City Council City of Oberlin 69 Main Street Oberlin, Ohio 44074

We have reviewed the *Independent Auditor's Report* of the City of Oberlin, Lorain County, prepared by James G. Zupka, CPA, Inc., for the audit period January 1, 2016 through December 31, 2016. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Oberlin is responsible for compliance with these laws and regulations.

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Dave Yost Auditor of State

August 25, 2017

88 East Broad Street, Fifth Floor, Columbus, Ohio 43215-3506 Phone: 614-466-4514 or 800-282-0370 Fax: 614-466-4490 www.ohioauditor.gov This page intentionally left blank.

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JAMES G. ZUPKA, C.P.A., INC.

Certified Public Accountants 5240 East 98th Street Garfield Hts., Ohio 44125

Member American Institute of Certified Public Accountants

(216) 475 - 6136

Ohio Society of Certified Public Accountants

INDEPENDENT AUDITOR'S REPORT

To the Members of City Council City of Oberlin Oberlin, Ohio The Honorable Dave Yost Auditor of State State of Ohio

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Oberlin, Lorain County, Ohio, (the City) as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Oberlin as of December 31, 2016, and the respective changes in financial position, and, where applicable, cash flows thereof and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and Schedules of Net Pension Liabilities and Pension Contributions, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 14, 2017, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

James H. Zupka, CPA, Inc.

James G. Zupka, CPA, Inc. Certified Public Accountants

June 14, 2017

Unaudited

The discussion and analysis of the City of Oberlin's ("the City) financial performance provides an overall review of the City's financial activities for the fiscal year ended December 31, 2016. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the notes to the basic financial statements to enhance their understanding of the City's financial performance.

FINANCIAL HIGHLIGHTS

Key financial highlights for 2016 are as follows:

- □ In total, net position increased \$403,791. Net position of governmental activities increased \$720,712 from 2015. Net position of business-type activities decreased \$316,921 from 2015.
- □ General revenues accounted for \$11.4 million in revenue or 40% of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for 60% of total revenues of \$28.7 million.
- □ The City had \$12.7 million in expenses related to governmental activities; only \$2.1 million of these expenses were offset by program specific charges for services and sales, grants or contributions. General revenues (primarily taxes) of \$11.1 million were adequate to provide for these programs.
- □ Among major funds, the general fund had \$9.2 million in revenues and \$8.0 million in expenditures. The general fund's fund balance, including transfers, increased \$813,217 to \$11,496,151.

OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of two parts – *management's discussion and analysis* and the *basic financial statements*. The basic financial statements include two kinds of statements that present different views of the City:

These statements are as follows:

- 1. <u>*The Government-Wide Financial Statements*</u> These statements provide both long-term and short-term information about the City's overall financial status.
- 2. <u>The Fund Financial Statements</u> These statements focus on individual parts of the City, reporting the City's operations in more detail than the government-wide statements.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements.

Unaudited

Government-wide Statements

The government-wide statements report information about the City as a whole using accepted methods similar to those used by private-sector companies. The statement of net position includes all of the government's assets, deferred outflows of resources, liabilities and deferred inflows of resources. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the City's net position and how they have changed. Netposition (the difference between the City's assets plus deferred outflows of resources and liabilities plus deferred inflows of resources) is one way to measure the City's financial health or position.

- Over time, increases or decreases in the City's net position are an indicator of whether its financial health is improving or deteriorating.
- To assess the overall health of the City, additional nonfinancial factors such as property tax base, current property tax laws, conditions of the City's infrastructure and continued growth within the City need to be considered.

The government-wide financial statements of the City are divided into two categories:

- <u>Governmental Activities</u> Most of the City's programs and services are reported here including security of persons and property, public health and welfare services, leisure time activities, community environment, basic utility services, transportation and general government.
- <u>Business-Type Activities</u> These services are provided on a charge for services and sales basis to recover all of the expenses of the goods or services provided. The City's water, sewer, electric, refuse and cable services are reported as business-type activities.

Fund Financial Statements

The fund financial statements provide more detailed information about the City's most significant funds, not the City as a whole. Funds are accounting devices that the City uses to keep track of specific sources of funding and spending for particular purposes.

Governmental Funds – Most of the City's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance municipal services programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

Management's Discussion and AnalysisFor the Year Ended December 31, 2016Unaudited

Proprietary Funds – Proprietary funds use the same basis of accounting as business-type activities; therefore, these statements will essentially match.

Fiduciary Funds – Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the City's own programs. All of the City's fiduciary activities are reported in a separate Statement of Assets and Liabilities.

FINANCIAL ANALYSIS OF THE CITY AS A WHOLE

The following table provides a comparison of net position between 2016 and 2015:

		imental vities	Business-type Activities		Total	
	2016	2015	2016	2015	2016	2015
Current and other assets	\$18,166,265	\$16,610,247	\$17,473,117	\$17,039,406	\$35,639,382	\$33,649,653
Capital assets, Net	31,435,135	32,313,184	24,252,911	25,119,188	55,688,046	57,432,372
Total assets	49,601,400	48,923,431	41,726,028	42,158,594	91,327,428	91,082,025
Deferred outflows of resources	2,699,032	1,100,277	1,283,789	438,160	3,982,821	1,538,437
Net pension liability	8,689,015	6,717,201	3,309,315	2,226,796	11,998,330	8,943,997
Other long-term liabilities	8,050,292	8,537,163	3,859,811	4,132,829	11,910,103	12,669,992
Other liabilities	796,186	760,622	433,190	540,252	1,229,376	1,300,874
Total liabilities	17,535,493	16,014,986	7,602,316	6,899,877	25,137,809	22,914,863
Deferred inflows of resources	1,029,094	993,589	394,235	366,690	1,423,329	1,360,279
Net position (deficit):						
Net investment in capital assets	24,263,490	24,645,026	20,880,615	21,457,473	45,144,105	46,102,499
Restricted	2,927,924	2,846,683	0	0	2,927,924	2,846,683
Unrestricted	6,544,431	5,523,424	14,132,651	13,872,714	20,677,082	19,396,138
Total net position	\$33,735,845	\$33,015,133	\$35,013,266	\$35,330,187	\$68,749,111	\$68,345,320

In 2015, the City adopted GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27," which significantly revises accounting for pension costs and liabilities. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and the net pension liability to the reported net position and subtracting deferred outflows related to pension

Unaudited

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for pension costs, GASB 27 focused on a funding approach. This approach limited pension costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension liability. GASB 68 takes an earnings approach to pension accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

Under the standards required by GASB 68, the net pension liability equals the City's proportionate share of each plan's collective:

- 1. Present value of estimated future pension benefits attributable to active and inactive employees' past service
- 2. Minus plan assets available to pay these benefits

GASB notes that pension obligations, whether funded or unfunded, are part of the "employment exchange" - that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension system. In Ohio, there is no legal means to enforce the unfunded liability of the pension system against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The pension system is responsible for the administration of the plan.

Unaudited

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability. As explained above, changes in pension benefits, contribution rates, and return on investments affect the balance of the net pension liability, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability is satisfied, this liability is separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68, the City's statements prepared on an accrual basis of accounting include an annual pension expense for their proportionate share of each plan's change in net pension liability not accounted for as deferred inflows/outflows.

A portion of the City's net position, \$2,927,924, represents resources that are subject to external restriction on how they may be used. Excluding the effect of implementing GASB 68, the City has approximately \$12.7 million in unrestricted net position which may be used to meet the City's ongoing obligations to the public and creditors.

At fiscal year-end for governmental activities, capital assets represented 63% of total assets. Capital assets include land, construction in progress, buildings, improvements other than buildings, machinery and equipment, and infrastructure. Net investment in capital assets, at December 31, 2016 was \$24,263,490. These capital assets are used to provide services to the public and are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

Unaudited

Changes in Net position – The following table shows the changes in net position for the fiscal year 2016 and 2015:

	Govern Activ		Busines Activ	• •	То	tal
	2016	2015	2016	2015	2016	2015
Revenues						
Program revenues:						
Charges for Services and Sales	1,427,757	\$1,687,148	\$15,275,630	\$15,135,515	\$16,703,387	\$16,822,663
Operating Grants and Contributions	256,065	239,297	0	0	256,065	239,297
Capital Grants and Contributions	374,500	485,606	0	0	374,500	485,606
General revenues:						
Property Taxes	787,011	765,642	299,186	302,763	1,086,197	1,068,405
Municipal Income Taxes	8,285,428	7,421,843	0	0	8,285,428	7,421,843
Shared Revenues	879,723	645,050	36,348	36,770	916,071	681,820
Investment Earnings	101,994	147,253	0	0	101,994	147,253
Miscellaneous	1,030,928	1,000,285	0	0	1,030,928	1,000,285
Total revenues	13,143,406	12,392,124	15,611,164	15,475,048	28,754,570	27,867,172
Program Expenses						
Security of Persons and Property	4,522,918	3,783,506	0	0	4,522,918	3,783,506
Public Health and Welfare Services	172,416	112,721	0	0	172,416	112,721
Leisure Time Activities	671,894	573,899	0	0	671,894	573,899
Community Environment	591,405	334,474	0	0	591,405	334,474
Basic Utility Services	310,034	295,922	0	0	310,034	295,922
Transportation	2,537,344	3,277,036	0	0	2,537,344	3,277,036
General Government	3,709,514	3,541,730	0	0	3,709,514	3,541,730
Interest and Fiscal Charges	201,858	269,614	0	0	201,858	269,614
Cable	0	0	48,996	74,892	48,996	74,892
Water	0	0	2,207,572	1,980,089	2,207,572	1,980,089
Sewer	0	0	1,687,735	1,450,775	1,687,735	1,450,775
Refuse	0	0	830,489	926,195	830,489	926,195
Electric	0	0	10,858,604	10,621,483	10,858,604	10,621,483
Total expenses	12,717,383	12,188,902	15,633,396	15,053,434	28,350,779	27,242,336
Excess (deficiency) before						
Transfers	426,023	203,222	(22,232)	421,614	403,791	624,836
Transfers In (Out)	294,689	293,510	(294,689)	(293,510)	0	0
Total Change in Net Position	720,712	496,732	(316,921)	128,104	403,791	624,836
Beginning Net Position	33,015,133	32,518,401	35,330,187	35,202,083	68,345,320	67,720,484
Ending Net Position	\$33,735,845	\$33,015,133	\$35,013,266	\$35,330,187	\$68,749,111	\$68,345,320

Management's Discussion and Analysis For the Year Ended December 31, 2016

Unaudited

Governmental Activities

Net position of the City's governmental activities had an increase of \$720,712. Much of this increase can be attributed to the increase in municipal income tax collections from the increase in municipal income tax rate put in place by the City during 2015. The full effect of this income tax rate increase was realized in 2016. Overall, revenues increased by 6.1% compared to 2015. The increase in Security of Persons and Property was mostly related to the increase in Net Pension Obligation for Police and Fire from 2015 to 2016.

The City also receives an income tax, which is based on 2.5% of all salaries, wages, commissions and other compensation earned from residents living within the City and from nonresidents for work done or services performed or rendered in the City.

Property taxes and income taxes made up 6% and 63%, respectively, of revenues for governmental activities for the City in fiscal year 2016. The City's reliance upon tax revenues is demonstrated by the following graph indicating 69% of total revenues from general tax revenues:

		Percent	
Revenue Sources	2016	of Total	15.7%
General Shared Revenues	\$879,723	6.7%	6.7%
Program Revenues	2,058,322	15.7%	69.0%
General Tax Revenues	9,072,439	69.0%	
General Other	1,132,922	8.6%	8.6%
Total Revenue	\$13,143,406	100.00%	

Business-Type Activities

Net position of the business-type activities decreased by \$316,921. The minor change is due to ordinary operational variations. User rates in the enterprise funds, other than electric, are evaluated annually by management according to rate formulas approved by the legislative body. Changes to user rates are made annually when necessary to keep pace with increased operational and capital costs. The generation component of the electric rates is adjusted monthly to reflect changes in fuel and other variable costs. Periodic rate studies are used to adjust the remaining components of the electric rates. There was also a change of the capitalization threshold from \$2,000 to \$10,000 during 2016 that contributed to the decrease in business-type net position.

Management's Discussion and Analysis	
For the Year Ended December 31, 2016	Unaudited

FINANCIAL ANALYSIS OF THE CITY'S FUNDS

The City's governmental funds reported a combined fund balance of \$16,608,447, which is an increase from last year's balance of \$15,044,230. The schedule below indicates the fund balance and the total change in fund balance by fund type as of December 31, 2016 and 2015:

	Fund Balance December 31, 2016	Fund Balance December 31, 2015	Increase (Decrease)
General	\$11,496,151	\$10,682,934	\$813,217
Income Tax	2,016,062	1,405,992	610,070
Other Governmental	3,096,234	2,955,304	140,930
Total	\$16,608,447	\$15,044,230	\$1,564,217

General Fund – The City's General Fund balance increase is due to many factors. The tables that follow assist in illustrating the financial activities and balance of the General Fund:

	2016 Revenues	2015 Revenues	Increase (Decrease)
Taxes	\$6,451,757	\$5,793,325	\$658,432
Intergovernmental Revenue	726,572	719,060	7,512
Charges for Services	127,720	149,357	(21,637)
Licenses and Permits	268,949	278,669	(9,720)
Fines and Forfietures	648,348	775,140	(126,792)
Investment Earnings	65,758	145,674	(79,916)
Special Assessments	514	2,006	(1,492)
All Other Revenue	956,660	909,335	47,325
Total	\$9,246,278	\$8,772,566	\$473,712

General Fund revenues in 2016 increased by \$473,712 or about 5.4% compared to revenues in fiscal year 2015.

	2016	2015	Increase
	Expenditures	Expenditures	(Decrease)
Security of Persons and Property	\$3,279,983	\$3,133,169	\$146,814
Public Health and Welfare Services	147,969	127,460	20,509
Leisure Time Activities	473,247	432,192	41,055
Community Environment	400,273	329,749	70,524
Transportation	206,567	199,250	7,317
General Government	3,506,954	3,405,358	101,596
Total	\$8,014,993	\$7,627,178	\$387,815

General Fund expenditures increased by \$387,815 compared to the prior year mostly due to across the board increases in payroll related expenditures for police and fire.

For the Income Tax Fund, the fund balance increase of \$610,070 is related to ordinary annual fluctuations in capital expenditures.

Management's Discussion and Analysis For the Year Ended December 31, 2016

Unaudited

The City's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund.

During the course of fiscal year 2016, the City amended its General Fund budget several times, to adjust for various appropriations.

For the General Fund, final budget basis revenue of \$8.6 million, not including other financing sources, did not change from the original budget. The General Fund had an adequate fund balance to cover expenditures.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At the end of fiscal 2016, the City had \$55,688,046 net of accumulated depreciation invested in land, improvements, infrastructure, buildings, machinery and equipment and construction in progress. Of this total, \$31,435,135 was related to governmental activities and \$24,252,911 to the business-type activities. The following table shows fiscal year 2016 and 2015 balances:

		Governmental Activities	
	2016	2015	
Land	\$2,106,254	\$2,224,323	(\$118,069)
Construction in Progress	1,231,372	1,184,638	46,734
Buildings	13,334,631	13,359,209	(24,578)
Improvements Other Than Buildings	920,041	822,652	97,389
Machinery and Equipment	6,543,868	7,168,903	(625,035)
Infrastructure	37,749,815	36,835,337	914,478
Less: Accumulated Depreciation	(30,450,846)	(29,281,878)	(1,168,968)
Totals	\$31,435,135	\$32,313,184	(\$878,049)

	Business-Type Activities		Increase (Decrease)
	2016	2015	
Land	\$666,812	\$720,548	(\$53,736)
Construction in Progress	75,379	2,867,163	(2,791,784)
Buildings	8,419,583	7,133,091	1,286,492
Infrastructure	14,125,792	13,642,889	482,903
Improvements Other Than Buildings	2,063,195	1,874,004	189,191
Machinery and Eqiupment	21,817,037	21,324,102	492,935
Less: Accumulated Depreciation	(22,914,887)	(22,442,609)	(472,278)
Totals	\$24,252,911	\$25,119,188	(\$866,277)

Management's Discussion and Analysis	
For the Year Ended December 31, 2016	Unaudited

The governmental and business-type activities decrease in capital assets was mostly related to the changing of the capitalization threshold from \$2,000 to \$10,000 during 2016. Additional information on the City's capital assets can be found in Note 11.

Debt

At December 31, 2016, the City had \$6.7 million in bonds outstanding, with \$455,000 being due within one year. The following table summarizes the City's long-term obligations outstanding as of December 31, 2016 and 2015:

	2016	2015
Governmental Activities:		
General Obligation Bonds	\$6,684,859	\$7,139,846
OPWC Loans Payable	486,786	528,312
Net Pension Liability	8,689,015	6,717,201
Compensated Absences	878,647	869,005
Total Governmental Activities	16,739,307	15,254,364
Business-Type Activities:		
OWDA Loans Payable	\$3,372,296	\$3,661,715
Payable to Joint Venture	48,055	93,409
Net Pension Liability	3,309,315	2,226,796
Compensated Absences	439,460	377,705
Total Business-Type Activities	7,169,126	6,359,625
Totals	\$23,908,433	\$21,613,989

State statutes limit the amount of unvoted general obligation debt the City may issue. The aggregate amount of the City's unvoted debt is also subject to overlapping debt restrictions with other political subdivisions. The actual aggregate amount of the City's unvoted debt, when added to that of other political subdivisions within the County, is limited to ten mills. At December 31, 2016, the City's outstanding debt was below the legal limit. Additional information on the City's long-term debt can be found in Note 15.

Unaudited

ECONOMIC FACTORS

The City's original budget for 2016 utilized conservative revenue estimates with increases in base operating costs. Expenditures were *projected* to exceed revenues in some of the funds, including the General Fund. City Council decided they wanted to maintain current service levels to the residents of the City by utilizing reserve fund balances. Original General Fund revenues were projected to be 2% more than the actual receipts for 2015. This was due to higher revenue from the new income taxes and an increase in advance repayments from other funds along with the conservative based budgeting for income tax collections.

General Fund expenditures were originally budgeted at 15% more than 2015 actual expenditures. Actual expenditures were less than anticipated largely due to conservative budget practices.

City Council continues to pursue securing existing, and establishing new, revenue sources, while also focusing on reducing expenditures. After an extensive review of cost cutting and revenue enhancement options during 2013, City Council placed an income tax increase of 0.60% on the ballot in May 2014, which was subsequently approved by the voters, bringing the total rate, effective January 1, 2015 to 2.5%. The full effect of the new levy was realized in 2016. City Council continues to maintain the fiscal stability of the City by utilizing a conservative approach towards budgeting and keeping a close watch on economic conditions.

REQUESTS FOR INFORMATION

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information contact the Finance Department by calling 440-775-7210 or writing to City of Oberlin Finance Department, 69 South Main Street, Oberlin, Ohio 44074.

Statement of Net Position December 31, 2016

	Governmen Activities	tal Business-Type Activities	Total		
Assets:					
Cash and Cash Equivalents	\$ 2,064,1	49 \$ 274,570	\$ 2,338,719		
Investments	13,035,9	87 14,025,446	27,061,433		
Receivables:					
Taxes	2,535,5	49 356,540	2,892,089		
Accounts	55,6	77 1,236,020	1,291,697		
Intergovernmental	470,2	37 18,174	488,411		
Interest	153,8	53 0	153,853		
Special Assessments	26,0	71 0	26,071		
Loans	350,7	29 0	350,729		
Internal Balances	(629,7	71) 629,771	0		
Inventory of Supplies at Cost	69,3	47 479,964	549,311		
Prepaid Items	34,4	37 33,161	67,598		
Capital Assets:					
Capital Assets Not Being Depreciated	3,337,6	26 742,191	4,079,817		
Capital Assets Being Depreciated, Net	28,097,5	09 23,510,720	51,608,229		
Investment in Joint Venture		0 419,471	419,471		
Total Assets	49,601,4	41,726,028	91,327,428		
Deferred Outflows of Resources:					
Deferred Loss on Debt Refunding	68,6	44 0	68,644		
Pension	2,630,3	88 1,283,789	3,914,177		
Total Deferred Outflows of Resources	2,699,0	32 1,283,789	3,982,821		
Liabilities:					
Accounts Payable	433,2	24 300,136	733,360		
Accrued Wages and Benefits	215,2	73 133,054	348,327		
Due to Others	131,9	88 0	131,988		
Accrued Interest Payable	15,7	01 0	15,701		
Long-Term Liabilities:					
Due Within One Year	761,8	50 384,808	1,146,658		
Net Pension Liability	8,689,0	15 3,309,315	11,998,330		
Due in More Than One Year	7,288,4	42 3,475,003	10,763,445		
Total Liabilities	17,535,4	93 7,602,316	25,137,809		
	,)	, , ,	, .)		

	 overnmental Activities	siness-Type Activities	 Total
Deferred Inflows of Resources:			
Property Tax Levy for Next Fiscal Year	938,701	330,292	1,268,993
Pension	 90,393	 63,943	154,336
Total Deferred Inflows of Resources	 1,029,094	 394,235	 1,423,329
Net Position:			
Net Investment in Capital Assets	24,263,490	20,880,615	45,144,105
Restricted For:			
Capital Projects	1,424,330	0	1,424,330
Debt Service	275,490	0	275,490
Other Purposes	1,228,104	0	1,228,104
Unrestricted	 6,544,431	 14,132,651	20,677,082
Total Net Position	\$ 33,735,845	\$ 35,013,266	\$ 68,749,111

Statement of Activities For the Year Ended December 31, 2016

			Program Revenues					
				Charges for		perating	Cap	oital Grants
			S	ervices and		rants and		and
		Expenses		Sales	Co	ntributions	Co	ntributions
Governmental Activities:								
Current:								
Security of Persons and Property	\$	4,522,918	\$	56,298	\$	6,950	\$	6,184
Public Health and Welfare Services		172,416		21,337		0		0
Leisure Time Activities		671,894		26,537		0		0
Community Environment		591,405		157,176		0		0
Basic Utility Services		310,034		420		13,362		0
Transportation		2,537,344		35,395		235,753		368,316
General Government		3,709,514		1,130,594		0		0
Interest and Fiscal Charges		201,858		0		0		0
Total Governmental Activities		12,717,383		1,427,757		256,065		374,500
Business-Type Activities:								
Cable		48,996		13,174		0		0
Water		2,207,572		1,960,676		0		0
Sewer		1,687,735		1,708,502		0		0
Refuse		830,489		655,798		0		0
Electric		10,858,604		10,937,480		0		0
Total Business-Type Activities	_	15,633,396		15,275,630		0		0
Totals	\$	28,350,779	\$	16,703,387	\$	256,065	\$	374,500

General Revenues

Property Taxes

Municipal Income Taxes

Grants and Entitlements not Restricted to Specific Programs

Investment Earnings

Miscellaneous

Transfers

Total General Revenues and Transfers

Change in Net Position

Net Position Beginning of Year Net Position End of Year

	t (Expense) Reven	
and	Changes in Net Pos	sition
Governmental Activities	Business-Type Activities	Total
\$ (4,453,486)	\$ 0	\$ (4,453,486)
(151,079)	0	(151,079)
(645,357)	0	(645,357)
(434,229)	0	(434,229)
(296,252)	0	(296,252)
(1,897,880)	0	(1,897,880)
(2,578,920)	0	(2,578,920)
(201,858)	0	(201,858)
(10,659,061)	0	(10,659,061)
0	(35,822)	(35,822)
0	(246,896)	(246,896)
0	20,767	20,767
0	(174,691)	(174,691)
0	78,876	78,876
0	(357,766)	(357,766)
(10,659,061)	(357,766)	(11,016,827)
787,011	335,534	1,122,545
8,285,428	0	8,285,428
879,723	0	879,723
101,994	0	101,994
1,030,928	0	1,030,928
294,689	(294,689)	0
11,379,773	40,845	11,420,618
720,712	(316,921)	403,791
33,015,133	35,330,187	68,345,320
\$ 33,735,845	\$ 35,013,266	\$ 68,749,111

Balance Sheet Governmental Funds December 31, 2016

		General	In	come Tax	G	Other overnmental Funds	Ge	Total overnmental Funds
Assets:								
Cash and Cash Equivalents	\$	116,894	\$	19,944	\$	1,645,196	\$	1,782,034
Investments		9,635,404		1,676,413		1,724,170		13,035,987
Receivables:								
Taxes		1,627,212		429,788		478,549		2,535,549
Accounts		49,431		0		6,246		55,677
Intergovernmental		186,205		0		284,032		470,237
Interest		153,853		0		0		153,853
Special Assessments		0		0		26,071		26,071
Loans		0		0		350,729		350,729
Interfund Loans Receivables		702,454		0		0		702,454
Inventory of Supplies, at Cost		11,890		0		57,457		69,347
Prepaid Items		27,574		0		6,863		34,437
Total Assets	\$	12,510,917	\$	2,126,145	\$	4,579,313	\$	19,216,375
Liabilities:								
Accounts Payable		67,582		110,083		242,506		420,171
Accrued Wages and Benefits Payable		163,424		0		45,436		208,860
Due to Others		0		0		131,988		131,988
Interfund Loans Payable		0		0		93,627		93,627
Total Liabilities	_	231,006		110,083		513,557		854,646
Deferred Inflows of Resources:								
Unavailable Amounts		300,569		0		514,012		814,581
Property Tax for Next Fiscal Year		483,191		0		455,510		938,701
Total Deferred Inflows of Resources		783,760		0		969,522		1,753,282
Fund Balances:								
Nonspendable		39,464		0		91,579		131,043
Restricted		0		0		2,488,882		2,488,882
Committed		0		2,016,062		588,933		2,604,995
Assigned		955,557		0		100,821		1,056,378
Unassigned		10,501,130		0		(173,981)		10,327,149
Total Fund Balances		11,496,151		2,016,062		3,096,234		16,608,447
Total Liabilities, Deferred Inflows								
of Resources and Fund Balances	\$	12,510,917	\$	2,126,145	\$	4,579,313	\$	19,216,375

Reconciliation Of Total Governmental Fund Balances To Net Position Of Governmental Activities December 31, 2016

Total Governmental Fund Balances		\$ 16,608,447
Amounts reported for governmental activities in the statement of net position are different because		
Capital Assets used in governmental activities are not		
resources and therefore are not reported in the funds.		28,204,711
Other long-term assets are not available to pay for current-		
period expenditures and therefore are unavailable revenues in the funds.		
Delinquent Property Taxes	67,367	
Charges for Services	350,728	
Interest Revenues	132,225	
Special Assessments	26,071	
Intergovernmental	238,190	814,581
The net pension liability is not due and payable in the current period;		
therefore, the liability and related deferred inflows/outflows are not		
reported in governmental funds:		
	,581,034	
Deferred Inflows - Pension	(87,935)	
Net Pension Liability (8,	,561,793)	(6,068,694)
Accrued interest on outstanding debt is not due and payable in		
the current period and, therefore, is not reported in the funds,		
it is reported when due.		(15,701)
Internal service funds are used by management to charge		
the costs of insurance to individual funds. The assets		
and liabilities of the internal service funds are included in		
governmental activities in the statement of net position.		2,165,203
Long-term liabilities, including bonds payable, are not due		
and payable in the current period and therefore are not		
reported in the funds.		
-	,630,000)	
	(486,786)	
Premium on General Obligation Bonds Payable	(54,859)	
Deferred Loss on Debt Refunding	68,644	
6	(869,701)	 (7,972,702)
Net Position of Governmental Activities		\$ 33,735,845

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Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended December 31, 2016

D		General Income Tax		Other Governmental Funds		Total Governmental Funds		
Revenues:	¢	407.000	¢	0	¢	207.000	¢	704.000
Property Taxes	\$	487,006	\$	0	\$	297,986	\$	784,992
Municipal Income Tax		5,964,751		2,320,647		30		8,285,428
Intergovernmental Revenues		726,572		6,184		771,896		1,504,652
Charges for Services		127,720		0		13,524		141,244
Licenses and Permits		268,949		0		0		268,949
Investment Earnings		65,758		0		2,935		68,693
Special Assessments		514		0		46,033		46,547
Fines and Forfeitures		648,348		0		140,134		788,482
All Other Revenue		956,660		152,753		280,290		1,389,703
Total Revenues		9,246,278		2,479,584		1,552,828		13,278,690
Expenditures:								
Current:								
Security of Persons and Property		3,279,983		0		339,671		3,619,654
Public Health and Welfare Services		147,969		0		2,127		150,096
Leisure Time Activities		473,247		0		6,701		479,948
Community Environment		400,273		0		178,808		579,081
Basic Utility Services		0		0		277,684		277,684
Transportation		206,567		0		510,582		717,149
General Government		3,506,954		0		41,422		3,548,376
Capital Outlay		0		818,895		1,135,914		1,954,809
Debt Service:								
Principal Retirement		0		2,793		488,733		491,526
Interest & Fiscal Charges		0		0		201,713		201,713
Total Expenditures		8,014,993		821,688		3,183,355		12,020,036
Excess (Deficiency) of Revenues								
Over Expenditures		1,231,285		1,657,896		(1,630,527)		1,258,654
Other Financing Sources (Uses):								
Sale of Capital Assets		2,531		0		0		2,531
Transfers In		500		0		1,860,321		1,860,821
Transfers Out		(420,950)		(1,047,826)		(94,356)		(1,563,132)
Total Other Financing Sources (Uses)	_	(417,919)		(1,047,826)		1,765,965		300,220
Net Change in Fund Balances		813,366		610,070		135,438		1,558,874
Fund Balances at Beginning of Year		10,682,934		1,405,992		2,955,304		15,044,230
Increase (Decrease) in Inventory Reserve		(149)		0		5,492	_	5,343
Fund Balances at End of Year	\$	11,496,151	\$	2,016,062	\$	3,096,234	\$	16,608,447

Reconciliation Of The Statement Of Revenues, Expenditures And Changes In Fund Balances Of Governmental Funds To The Statement Of Activities For The Year Ended December 31, 2016

Net Change in Fund Balances - Total Governmental Funds		\$ 1,558,874
Amounts reported for governmental activities in the statement of activities are different because		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current period.		
Capital Outlay	1,643,144	
Depreciation	(1,990,056)	(346,912
Governmental funds only report the disposal of assets to the extent		
proceeds are received from the sale. In the statement of activities, a		
gain or loss is reported for each disposal. This is the amount of the loss		
on the disposal of capital assets net of proceeds received.		(393,703
Revenues in the statement of activities that do not provide current		
inancial resources are not reported as revenues in the funds.		
Delinquent Property Taxes	2,019	
Charges for Services	(21,599)	
Special Assessments	(25,199)	
Interest	33,301	
All Other Revenues	(131,973)	
Intergovernmental	5,636	(137,815
Contractually required contributions are reported as expenditures in		
governmental funds; however, the statement of net position reports		
these amounts as deferred outflows.		679,972
Except for amounts reported as deferred inflows/outflows, changes		
in the net pension liability are reported as pension expense in the		
statement of activities.		(1,090,849
The issuance of long-term debt provides current financial resources to		
governmental funds, but has no effect on net position. In addition,		
repayment of bond, note and capital lease principal is an expenditure in the		
governmental funds, but the repayment reduces long-term liabilities in the		
statement of net position.		
General Obligation Bonds Principal	450,000	
OPWC Loan Principal	41,526	
Amortization of Deferred Loss on Refunding Bonds	(6,240)	
Amortization of Premium on G.O, Bonds	4,987	490,273

(Continued)

Interest is reported as an expenditure when due in the governmental		
funds but is accrued on outstanding debt on the statement of net position.		
Premiums are reported as revenues when the debt is first issued;		
however, these amounts are deferred and amortized on the		
statement of net position.		
Accrued Interest Payable		1,108
Some expenses reported on the statement of activities do not		
require the use of current financial resources and, therefore, are		
not reported as expenditures in governmental funds.		
Increase in Supplies Inventory	5,343	
Increase in Compensated Absences Payable	(19,388)	(14,045)
The internal service funds are used by management to charge the costs of		
services to individual funds and is not reported in the statement of activities.		
Governmental fund expenditures and related internal service fund		
revenues are eliminated. The net revenue (expense) of the internal		
service funds are allocated among the governmental activities.		 (26,191)
Change in Net Position of Governmental Activities		\$ 720,712

Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) General Fund For The Year Ended December 31, 2016

	Oriș	ginal Budget	Fi	nal Budget	Actual	Fi	riance with nal Budget Positive Negative)
Revenues:							
Property Taxes	\$	497,985	\$	497,985	\$ 487,006	\$	(10,979)
Municipal Income Tax		5,325,000		5,325,000	5,649,625		324,625
Intergovernmental Revenue		688,038		688,038	731,106		43,068
Charges for Services		130,000		130,000	119,872		(10,128)
Licenses and Permits		226,700		226,700	288,223		61,523
Investment Earnings		195,000		195,000	219,245		24,245
Special Assessments		1,000		1,000	514		(486)
Fines and Forfeitures		740,000		740,000	682,657		(57,343)
All Other Revenues		798,628		798,628	803,347		4,719
Total Revenues		8,602,351	_	8,602,351	 8,981,595		379,244
Expenditures:							
Current:							
Security of Persons and Property		3,532,910		3,532,909	3,306,283		226,626
Public Health and Welfare Services		139,293		154,620	147,932		6,688
Leisure Time Activities		509,014		509,014	470,579		38,435
Community Environment		527,540		527,539	408,724		118,815
Transportation		212,094		212,094	206,567		5,527
General Government		3,936,799		4,115,500	 3,606,995		508,505
Total Expenditures		8,857,650		9,051,676	 8,147,080		904,596
Excess (Deficiency) of Revenues							
Over (Under) Expenditures		(255,299)		(449,325)	834,515		1,283,840
Other Financing Sources (Uses):							
Sale of Capital Assets		0		0	2,531		2,531
Transfers In		0		0	500		500
Transfers Out		(444,000)		(444,000)	(420,950)		23,050
Advances In		800,000		800,000	691,784		(108,216)
Advances Out		(750,000)		(725,000)	 (702,454)		22,546
Total Other Financing Sources (Uses):		(394,000)		(369,000)	 (428,589)		(59,589)
Net Change In Fund Balance		(649,299)		(818,325)	405,926		1,224,251
Fund Balance at Beginning of Year		8,913,990		8,913,990	8,913,990		0
Prior Year Encumbrances		183,626		183,626	 183,626		0
Fund Balance at End of Year	\$	8,448,317	\$	8,279,291	\$ 9,503,542	\$	1,224,251

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Statement of Net Position Proprietary Funds December 31, 2016

	Business-Type Activities						
	Enterprise Funds						
	,	Water		Sewer		Electric	
Assets:							
Current Assets:							
Cash and Cash Equivalents	\$	29,656	\$	29,963	\$	105,579	
Investments		2,492,832		2,518,617		8,874,719	
Receivables:							
Taxes		0		0		0	
Accounts		153,745		144,317		884,945	
Intergovernmental		0		0		0	
Inventory of Supplies at Cost		15,229		3,800		460,935	
Prepaid Items		3,782		5,365		12,950	
Total Current Assets		2,695,244		2,702,062		10,339,128	
Non Current Assets:							
Capital Assets, Net		10,506,408		9,094,077		2,747,013	
Investment in Joint Venture		0		0		419,471	
Total Assets		13,201,652		11,796,139		13,505,612	
Deferred Outflows of Resources:							
Pension		330,501		254,586		607,474	
Liabilities:							
Current Liabilities:							
Accounts Payable		22,282		76,182		188,505	
Accrued Wages and Benefits		32,966		29,007		58,792	
Interfund Loans Payable		0		0		0	
Compensated Absences Payable - Current		38,221		32,608		71,770	
Ohio Water Development Authority Loans - Current		229,574		0		0	
Total Current Liabilities		323,043		137,797		319,067	
Long Term Liabilities:							
Compensated Absences Payable		55,204		70,801		139,595	
Net Pension Liability		851,957		656,264		1,565,927	
OWDA Loans Payable		3,142,722		0		0	
Payable to Joint Venture		0		0		48,055	
Total Liabilities		4,372,926		864,862		2,072,644	

\$ 1,657 \$ 107,715 \$ 274,570	\$ 282,115
139,278 0 14,025,446	0
356,540 0 356,540	0
53,013 0 1,236,020	0
18,174 0 18,174	0
0 0 479,964	0
4,201 6,863 33,161	0
572,863 114,578 16,423,875	282,115
1,905,413 0 24,252,911	3,230,424
0 0 419,471	0
2,478,276 114,578 41,096,257	3,512,539
91,228 0 1,283,789	49,354
12,272 895 300,136	13,053
12,289 0 133,054	6,413
608,827 0 608,827	0
12,635 0 155,234	2,972
0 0 229,574	0
646,023 895 1,426,825	22,438
18,626 0 284,226	5,974
235,167 0 3,309,315	127,222
0 0 3,142,722	0
0 0 48,055	0
899,816 895 8,211,143	155,634

(Continued)

Statement of Net Position Proprietary Funds December 31, 2016

	Business-Type Activities Enterprise Funds		
	Water	Sewer	Electric
Deferred Inflows of Resources:			
Property Tax for Next Fiscal Year	0	0	0
Pension	16,462	12,680	30,257
Total Deferred Inflows of Resources	16,462	12,680	30,257
Net Position:			
Net Investment in Capital Assets	7,134,112	9,094,077	2,747,013
Unrestricted	2,008,653	2,079,106	9,263,172
Total Net Position	\$ 9,142,765	\$ 11,173,183	\$ 12,010,185

Adjustment to reflect the consolidation of internal service fund activities related to the enterprise funds. Net Position of Business-type Activities

Refuse	Other Enterprise Total		Governmental Activities - Internal Service Funds	
Refuse	Enterprise	10001	1 unus	
330,292	0	330,292	0	
4,544	0	63,943	2,458	
334,836	0	394,235	2,458	
1,905,413	0	20,880,615	3,230,424	
(570,561)	113,683	12,894,053	173,377	
1,334,852	\$ 113,683	33,774,668	\$ 3,403,801	

1,238,598 \$ 35,013,266

Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Funds For the Year Ended December 31, 2016

	Business-Type Activities Enterprise Funds		
	Water	Sewer	Electric
Operating Revenues:			
Charges for Services	1,948,762	1,706,379	10,900,294
Other Operating Revenue	11,914	2,123	33,034
Total Operating Revenues	1,960,676	1,708,502	10,933,328
Operating Expenses:			
Personal Services	1,108,755	887,343	2,539,790
Contractual Services	248,903	220,529	1,609,474
Materials and Supplies	139,606	53,664	25,343
Purchased Power	0	0	6,189,148
Depreciation	595,852	445,546	258,426
Total Operating Expenses	2,093,116	1,607,082	10,622,181
Operating Income (Loss)	(132,440)	101,420	311,147
Nonoperating Revenues (Expenses):			
Property Taxes	0	0	0
Interest Expense	(70,827)	(4,484)	0
Loss on Sale of Capital Assets	(61,380)	(75,600)	(225,745)
Gain on Investment in Joint Venture	0	0	4,152
Total Nonoperating Revenues (Expenses)	(132,207)	(80,084)	(221,593)
Income (Loss) Before Transfers	(264,647)	21,336	89,554
Transfers Out	0	(22,337)	0
Change in Net Position	(264,647)	(1,001)	89,554
Net Position Beginning of Year	9,407,412	11,174,184	11,920,631
Net Position End of Year	\$ 9,142,765	\$ 11,173,183	\$ 12,010,185

Change in Net Position - Total Enterprise Funds

Adjustment to reflect the consolidation of internal service fund activities related to the enterprise funds. Change in Net Position - Business-type Activities

Refuse	Other Enterprise	Total	Governmental Activities - Internal Service Funds
655,718	13,174	15,224,327	464,873
80	0	47,151	0
655,798	13,174	15,271,478	464,873
359,930	0	4,895,818	125,953
306,886	48,996	2,434,788	146,616
0	0	218,613	94,737
0	0	6,189,148	0
140,493	0	1,440,317	122,441
807,309	48,996	15,178,684	489,747
(151,511)	(35,822)	92,794	(24,874)
335,534	0	335,534	0
0	0	(75,311)	0
0	0	(362,725)	(14,993)
0	0	4,152	0
335,534	0	(98,350)	(14,993)
184,023	(35,822)	(5,556)	(39,867)
(272,352)	0	(294,689)	(3,000)
(88,329)	(35,822)	(300,245)	(42,867)
1,423,181	149,505	34,074,913	3,446,668
\$ 1,334,852	\$ 113,683	33,774,668	\$ 3,403,801
		(200.245)	

(300,245)

(16,676) \$ (316,921)

CITY OF OBERLIN, OHIO

Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2016

		Business-Type Activities Enterprise Funds		
	Water	Sewer	Electric	
Cash Flows from Operating Activities:				
Cash Received from Customers	\$1,950,454	\$1,683,227	\$10,955,913	
Cash Payments for Goods and Services	(374,617)	(214,384)	(7,867,782)	
Cash Payments to Employees	(1,065,133)	(840,218)	(2,342,331)	
Net Cash Provided (Used)				
for Operating Activities	510,704	628,625	745,800	
Cash Flows from Noncapital Financing Activities:				
Transfers Out to Other Funds	0	(22,337)	0	
Advances In from Other Funds	0	0	0	
Advances Out to Other Funds	0	0	0	
Receipts of Property Taxes	0	0	0	
Net Cash Provided (Used) for				
Noncapital Financing Activities	0	(22,337)	0	
Cash Flows from Capital and				
Related Financing Activities:				
Acquisition and Construction of Assets	(557,318)	(263,990)	(199,449)	
Principal Paid on				
Ohio Water Development Authority Loans	(225,050)	(64,369)	0	
Interest Paid on All Debt	(70,827)	(4,484)	0	
Net Cash Used for Capital				
and Related Financing Activities	(853,195)	(332,843)	(199,449)	
Cash Flows from Investing Activities:				
Purchase of Investments	0	(395,321)	(1,003,639)	
Sale of Investments	180,943	0	0	
Net Cash Provided (Used)				
for Investing Activities	180,943	(395,321)	(1,003,639)	
Net Increase (Decrease) in Cash and Cash Equivalents	(161,548)	(121,876)	(457,288)	
Cash and Cash Equivalents at Beginning of Year	191,204	151,839	562,867	
Cash and Cash Equivalents at End of Year	\$29,656	\$29,963	\$105,579	
Cush and Cush Equivalence at End Of Tour	φ27,050	$\psi 2$	ψ105,517	

Refuse	Other Enterprise	Total	Governmental Activities - Internal Service Funds
\$651,963	\$13,174	\$15,254,731	\$464,873
(308,203)	(55,859)	(8,820,845)	(241,862)
(335,370)	0	(4,583,052)	(140,540)
8,390	(42,685)	1,850,834	82,471
(272,352)	0	(294,689)	(3,000)
608,827	0	608,827	(3,000)
(629,039)	0	(629,039)	0
337,634	0	337,634	0
45,070	0	22,733	(3,000)
(68,843)	(37,967)	(1,127,567)	0
0	0	(289,419)	0
0	0	(75,311)	0
(68,843)	(37,967)	(1,492,297)	0
0	0	(1,398,960)	0
6,608	0	187,551	0
6,608	0	(1,211,409)	0
(8,775)	(80,652)	(830,139)	79,471
10,432	188,367	1,104,709	202,644
\$1,657	\$107,715	\$274,570	\$282,115

(Continued)

CITY OF OBERLIN, OHIO

Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2016

	Business-Type Activities Enterprise Funds		
	Water	Sewer	Electric
Reconciliation of Operating Income (Loss) to Net Cash			
Provided (Used) for Operating Activities:			
Operating Income (Loss)	(\$132,440)	\$101,420	\$311,147
Adjustments to Reconcile Operating Income (Loss)			
to Net Cash Provided (Used) for Operating Activities:			
Depreciation Expense	595,852	445,546	258,426
Changes in Assets and Liabilities:			
Decrease (Increase) in Accounts Receivable	(10,222)	(25,275)	22,585
Decrease (Increase) in Inventory	6,847	(2,900)	(68,413)
Increase in Prepaid Items	(106)	(98)	(696)
Increase in Deferred Outflows of Resources	(217,453)	(167,455)	(403,297)
Increase (Decrease) in Accounts Payable	6,900	62,841	23,876
Increase (Decrease) in Accrued			
Wages and Benefits	(1,785)	(1,197)	(4,623)
Increase in Net Pension Liability	237,454	193,620	574,077
Increase in Deferred Inflows of Resources	6,240	4,800	11,793
Increase in Compensated Absences	19,417	17,323	20,925
Total Adjustments	643,144	527,205	434,653
Net Cash Provided (Used)			
for Operating Activities	\$510,704	\$628,625	\$745,800

Schedule of Noncash Investing, Capital and Financing Activities:

As of December 31, 2016, the Electric Fund and the Other Enterprise Fund had outstanding liabilities of \$71,459 and \$859 respectively, for the purchase of certain capital assets.

See accompanying notes to the basic financial statements

			Governmental Activities -
	Other		Internal Service
Refuse	Enterprise	Total	Funds
(\$151,511)	(\$35,822)	\$92,794	(\$24,874)
140,493	0	1,440,317	122,441
(3,835)	0	(16,747)	0
0	0	(64,466)	0
(4)	(6,863)	(7,767)	0
(57,424)	0	(845,629)	(29,676)
(1,310)	0	92,307	(539)
(962)	0	(8,567)	7
77,368	0	1,082,519	24,179
1,485	0	24,318	679
4,090	0	61,755	(9,746)
159,901	(6,863)	1,758,040	107,345
\$8,390	(\$42,685)	\$1,850,834	\$82,471

Statement of Assets and Liabilities Fiduciary Funds December 31, 2016

	 Agency		
Assets:			
Cash and Cash Equivalents	\$ 193,037		
Receivables:			
Taxes	833,417		
Intergovernmental	 48,013		
Total Assets	 1,074,467		
Liabilities:			
Due to Others	 1,074,467		
Total Liabilities	\$ \$ 1,074,467		

See accompanying notes to the basic financial statements

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Oberlin (City) is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio.

The City gained city status in 1951 and is a home rule municipal corporation under the laws of the State of Ohio. The City operates under a council-city manager form of government and provides the following services as authorized by the charter: public safety, public services, public utilities and recreation. Educational services are provided by the Oberlin School District. The school district is a separate governmental entity and its financial statements are not included in these financial statements. The City of Oberlin Municipal Court financial results are included as a part of these financial statements.

A. <u>Reporting Entity</u>

The accompanying basic financial statements comply with the provisions of GASB Statement No. 14, "*The Financial Reporting Entity*," as amended by GASB Statement No. 61 "*The Financial Reporting Entity: Omnibus; an amendment of GASB Statements No. 14 and No. 34*," in that the financial statements include all organizations, activities, functions and component units for which the City (the primary government) is financially accountable. Financial accountability is defined as the appointment of a voting majority of a legally separate organization's governing body and either (1) the City's ability to impose its will over the organization, or (2) the potential that the organization will provide a financial benefit to, or impose a financial burden on, the City.

Based on the foregoing, the City's financial reporting entity has no component units but includes all funds, agencies, boards and commissions that are part of the primary government, which include the following services: police and fire protection, parks and recreation, planning, zoning, street maintenance and other governmental services. In addition, the City owns and operates a water treatment and distribution system, a wastewater treatment and collection system, an electric distribution system, provides cable programming and provides refuse collection services, all of which are reported as enterprise funds.

The City has been assigned by the County Auditor to collect voter approved real estate and personal property taxes on behalf of the Oberlin Public Library (Library). The City makes annual principal and interest expense payments for the Library to retire its outstanding debt.

1. Joint Ventures with Equity Interest

Ohio Municipal Electric Generation Agency Joint Venture 1 (Omega JV-1) - The City is a participant with twenty-one subdivisions within the State of Ohio in a joint venture to provide supplemental reserve electric power to the participants on a cooperative basis. The Omega JV-1 was created for that purpose. The Omega JV-1 is managed by AMP-Ohio, which acts as the joint venture's agent. See Note 19 "Joint Ventures."

Ohio Municipal Electric Generation Agency Joint Venture 2 (Omega JV-2) - The City is a participant with thirty-six subdivisions within the State of Ohio in a joint venture to provide supplemental reserve electric power to the participants on a cooperative basis. The Omega JV-2 was created for that purpose. The Omega JV-2 is managed by AMP-Ohio which acts as the joint venture's agent. See Note 19 "Joint Ventures."

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

A. <u>Reporting Entity</u> (Continued)

1. Joint Ventures with Equity Interest (Continued)

Ohio Municipal Electric Generation Agency Joint Venture 5 (Omega JV-5) - The City is a participant with forty-two subdivisions within the State of Ohio in a joint venture to construct a hydroelectric plant and associated transmission facilities in West Virginia on the Ohio River at the Belleville Locks and Dam and receive electricity from its operation. The Omega JV-5 was created for that purpose. See Note 19 "Joint Ventures."

Ohio Municipal Electric Generation Agency Joint Venture 6 (Omega JV-6) - The City is a participant with ten subdivisions within the State of Ohio in a distributive generation project using wind turbine technology. The Omega JV-6 was created for that purpose. See Note 19 "Joint Ventures."

B. Basis of Presentation - Fund Accounting

The accounting policies and financial reporting practices of the City conform to generally accepted accounting principles as applicable to governmental units. The following is a summary of its significant accounting policies:

The accounting system is organized and operated on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund equity, revenues and expenditures (expenses). The various funds are summarized by type in the basic financial statements. The following fund types are used by the City:

Governmental Funds

Governmental Funds - Governmental funds are those funds through which most governmental functions are typically financed. The acquisition, use and balances of the City's expendable financial resources and the related current liabilities and deferred inflows of resources (except those accounted for in the proprietary funds) are accounted for through governmental funds. The measurement focus is upon determination of "financial flow" (sources, uses and balances of financial resources). The following are the City's major governmental funds:

<u>General Fund</u> - This fund is used to account for all financial resources except those accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the general laws of Ohio and the limitations of the City Charter.

<u>Income Tax Fund</u> - To account for financial resources committed for the major capital projects undertaken by the City.

The other governmental funds of the City account for grants and other resources whose use is nonspendable, restricted, committed, assigned or unassigned for a particular purpose.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. <u>Basis of Presentation - Fund Accounting</u> (Continued)

Proprietary Funds

All proprietary funds are accounted for on an "economic resources" measurement focus. This measurement focus provides that all assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the balance sheet. Proprietary fund type operating statements present increases (i.e., revenues) and decreases (i.e., expenses) in total net position.

<u>Enterprise Funds</u> - These funds are used to account for operations that are financed and operated in a manner similar to private business enterprises, whereby the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges. The City's major enterprise funds are:

Water Fund – This fund is used to account for the operation of the City's water service.

<u>Sewer Fund</u> – This fund is used to account for the operation of the City's sanitary sewer service.

<u>Electric Fund</u> – To account for the operation of the City's electric generation and distribution service.

<u>Refuse Fund</u> – To account for the operation of the City's trash collection service.

The other enterprise fund of the City accounts for the operation of the City's cable programming service.

<u>Internal Service Funds</u> - These funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the City, or to other governments, on a cost-reimbursement basis. The City has two internal service funds, the Garage Fund and the Office Supplies Fund. The Garage Fund is used to account for monies received from city departments to cover the cost of servicing the vehicles of the City departments. The Office Supplies Fund is used to account for monies used to purchase office supplies used by City departments.

Fiduciary Funds

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations or other governments and therefore not available to support the City's own programs. The City has no trust funds. The agency funds are custodial in nature (assets equal liabilities) and do not involve the measurement of results of operation. These funds operate on a full accrual basis of accounting. These funds are used to account for monies received by the City in situations where the City's role is purely custodial in nature. The three funds are the Municipal Court Fund, which accounts for monies that flow through the municipal court office, the Library Levy Fund, which accounts for property taxes collected to fund the operations of the Library, and the Unclaimed Monies Fund, where the City is holding unclaimed funds due to others.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Basis of Presentation – Financial Statements

<u>Government-wide Financial Statements</u> – The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities. The internal service funds are eliminated to avoid "doubling up" revenues and expenses; however, the interfund services provided and used are not eliminated in the process of consolidation.

The government-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the City and for each function or program of the City's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the City.

<u>Fund Financial Statements</u> – Fund financial statements report detailed information about the City. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources, and a statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. <u>Basis of Presentation – Financial Statements</u> (Continued)

All proprietary fund types are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

D. Basis of Accounting

Basis of accounting represents the methodology utilized in the recognition of revenues and expenditures or expenses in the accounts and reported in the financial statements, and relates to the timing of the measurements made. The accounting and reporting treatment applied to a fund is determined by its measurement focus.

The modified accrual basis of accounting is followed by the governmental funds. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, i.e., both measurable and available. Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the modified accrual basis when the exchange takes place and the resources are available. The term "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period, which for the City is 60 days after year end. Expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable, except for unmatured interest on long-term debt which is recognized when due.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. Revenue from income taxes is recognized in the period in which the income is earned and is available. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied and the revenue is available. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specific purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. Revenue considered susceptible to accrual at year end includes income taxes withheld by employers, interest on investments, state levied locally shared taxes (including motor vehicle license fees and local government assistance). Income taxes other than those withheld by employers, licenses, permits, charges for service and other miscellaneous revenues are recorded as revenue when received in cash because generally this revenue is not measurable until received.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. <u>Basis of Accounting</u> (Continued)

Special assessment installments, which are measurable, but not available at December 31, are recorded as deferred inflow of resources – unavailable amount. Property taxes measurable as of December 31, 2016, but which are not intended to finance 2016 operations and delinquent property taxes, whose availability is indeterminate, are recorded as deferred inflow of resources as further described in Note 6 "Taxes".

The accrual basis of accounting is utilized for reporting purposes by the proprietary funds and fiduciary funds. Revenues are recognized when they are earned and expenses recognized when incurred.

E. <u>Deferred Inflows/Outflows of Resources</u>

In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expenses/expenditures) until then. For the City, deferred outflows of resources include a deferral on debt refunding and pension reported in the government-wide statement of net position. A deferral on debt refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The deferred outflows related to pension are explained in note 12.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. On the government-wide statement of net position and governmental funds balance sheet, property taxes that are intended to finance future fiscal periods are reported as deferred inflows. In addition, the governmental funds balance sheet reports deferred inflows which arise only under a modified accrual basis of accounting. Accordingly, the item, *unavailable amounts*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable amounts for delinquent property taxes, interest revenue special assessments, and state levied shared taxes. These amounts are deferred and recognized as an inflow of resources related to pension are reported on the government-wide statement of net position. (See note 12)

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

F. Budgetary Process

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources and the appropriation ordinance, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriation ordinance are subject to amendment throughout the year.

All funds other than agency funds are legally required to be budgeted and appropriated; however, only governmental funds are required to be reported. The only funds required to be reported in the basic financial statements are the general fund and any major special revenue funds. The primary level of budgetary control is between categories within each department. Budgetary modifications may be made between categories by ordinance of the City Council.

1. Tax Budget

The Director of Finance and the City Manager submit an annual tax budget for the following fiscal year to City Council by July 15 for consideration and passage. The adopted budget is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20 of each year for the period January 1 to December 31 of the following year.

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NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

F. <u>Budgetary Process</u> (Continued)

2. Estimated Resources

The County Budget Commission reviews estimated revenue and determines if the budget substantiates a need to levy all or part of previously authorized taxes. The Budget Commission then certifies its actions to the City by September 1 of each year. As part of the certification process, the City receives an official certificate of estimated resources stating the projected receipts by fund. Prior to December 31, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year do not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriations measure. On or about January 1, the certificate of estimated resources is amended to include any unencumbered fund balances from the preceding year. The certificate may be further amended during the year if a new source of revenue is identified or if actual receipts exceed current estimates. The amounts reported on the budgetary statement reflect the amounts in the final amended official certificate of estimated resources issued during 2016.

3. Appropriations

A temporary appropriation ordinance to control expenditures may be passed on or about January 1 of each year for the period January 1 through March 31. An annual appropriation ordinance must be passed by April 1 of each year for the period January 1 through December 31. The appropriation ordinance establishes spending controls at the fund and category level, the legal level of control. The appropriation ordinance may be amended during the year as additional information becomes available, provided that total fund appropriations do not exceed the current estimated resources as certified by the County Budget Commission. The allocation of appropriations among fund and category level may be modified during the year by an ordinance of City Council. During 2016, several supplemental appropriations were necessary to budget the use of contingency funds, intergovernmental grant proceeds and capital improvement projects. Administrative control is maintained through the establishment of more detailed line-item budgets. The budgetary figures which appear in the "Statement of Revenues, Expenditures, and Changes in Fund Balance--Budget and Actual-(Non-GAAP Budgetary Basis) General Fund" are provided on the budgetary basis to provide a comparison of actual results with the final budget, including all amendments and modifications.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

F. <u>Budgetary Process</u> (Continued)

4. Encumbrances

As part of formal budgetary control, purchase orders, contracts and other commitments for expenditures are encumbered and recorded as the equivalent of expenditures (budget basis) in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. However, on the GAAP basis of accounting, encumbrances do not constitute expenditures or liabilities and are reported in the fund balances for governmental funds in the accompanying basic financial statements.

5. Lapsing of Appropriations

At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the subsequent fiscal year and need not be reappropriated.

6. <u>Budgetary Basis of Accounting</u>

The City's budgetary process accounts for certain transactions on a basis other than generally accepted accounting principles (GAAP). The major differences between the budgetary basis and the GAAP basis lie in the manner in which revenues and expenditures are recorded. Under the budgetary basis, revenues and expenditures are recognized on a cash basis. Utilizing the cash basis, revenues are recorded when received in cash and expenditures when paid. Under the GAAP basis, revenues and expenditures are recorded on the modified accrual basis of accounting. On the budgetary basis investment earnings are recognized when realized, whereas on a GAAP basis unrealized gains and losses are recognized when investments are adjusted to fair value.

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NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

F. Budgetary Process (Continued)

6. Budgetary Basis of Accounting (Continued)

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the General Fund:

Net Change In Fund Bala	ince
	General
	Fund
GAAP Basis (as reported)	\$813,366
Increase (Decrease):	
Accrued Revenues at	
December 31, 2016	
received during 2017	(1,935,395)
Accrued Revenues at	
December 31, 2015	
received during 2016	1,673,317
Accrued Expenditures at	
December 31, 2016	
paid during 2017	231,006
Accrued Expenditures at	
December 31, 2015	
paid during 2016	(236,419)
2015 Prepaids for 2016	13,594
2016 Prepaids for 2017	(27,574)
2016 Adjustment to Fair Value	190,395
2015 Adjustment to Fair Value	(41,670)
Outstanding Encumbrances	(266,883)
Perspective Difference:	
Activity of Funds Reclassified	
for GAAP Reporting Purposes	(7,811)
Budget Basis	\$405,926

G. Cash and Cash Equivalents

Cash and cash equivalents include amounts in demand deposits, repurchase agreements, the State Treasury Asset Reserve (STAR Ohio) and certificates of deposit with original maturity dates of three months or less. The STAR Ohio is considered an investment for purposes of GASB Statement No. 3, but it is reported as a cash equivalent in the basic financial statements because it is a highly liquid instrument which is readily convertible to cash. The City pools its cash for investment and resource management purposes. Each fund's equity in pooled cash and investments represents the balance on hand as if each fund maintained its own cash and investment account. For purposes of the statement of cash flows, the proprietary funds' shares of equity in pooled certificates of deposit are considered to be cash equivalents. See Note 5, "Cash, Cash Equivalents and Investments."

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

H. Investments

Investment procedures and interest allocations are restricted by provisions of the Ohio Constitution and the Ohio Revised Code. The City allocates interest among certain funds based upon City ordinance. In accordance with GASB Statement No. 31, "Accounting and Financial Reporting for Certain Investments and for External Investment Pools", the City records all its investments at fair value except for nonparticipating investment contracts (certificates of deposit) which are reported at cost, which approximates fair value. All investments are considered, including those with a maturity of one year or less, and included in the calculation of the change in fair value. Fair value is determined by quoted market prices. See Note 5, "Cash, Cash Equivalents and Investments."

During 2016, the City invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The City measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For 2016, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$50 million, requiring the excess amount to be transacted the following business day(s), but only to the \$50 million limit. All accounts of the participant will be combined for these purposes.

I. Inventory

Inventory is stated at cost (first-in, first-out) in the governmental funds and at the lower of cost or market in the proprietary funds. The costs of inventory items are recorded as expenditures in the governmental funds when purchased and as expenses in the proprietary funds when used.

J. Capital Assets and Depreciation

Capital assets are defined by the City as assets with an initial, individual cost of more than \$10,000.

During 2016, the City increased its capitalization threshold from \$2,000 to \$10,000. Capital assets and related accumulated depreciation in those assets not meeting the \$10,000 capitalization threshold have been reported in "deletions" in the capital asset schedule reported in Note 11.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

J. Capital Assets and Depreciation (Continued)

1. Property, Plant and Equipment - Governmental Activities

Governmental activities capital assets are those not directly related to the business type funds. These generally are acquired or constructed for governmental activities and are recorded as expenditures in the governmental funds and are capitalized at cost (or estimated historical cost for assets not purchased in recent years). These assets are reported in the Governmental Activities column of the Government-wide Statement of Net Position, but they are not reported in the fund financial statements. All infrastructure acquired prior to the implementation of GASB Statement No. 34, "Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments", have been reported.

2. <u>Property, Plant and Equipment</u> – <u>Business Type Activities</u>

Contributed capital assets are recorded at fair market value at the date received. Capital assets include land, buildings, building improvements, machinery, equipment and infrastructure. Infrastructure is defined as long-lived capital assets that normally are stationary in nature and normally can be preserved for a significant number of years. Examples of infrastructure include roads, bridges, streets and sidewalks, drainage systems and lighting systems. Estimated historical costs for governmental activities capital asset values were initially determined by identifying historical costs when such information was available. In cases where information supporting original cost was not obtainable, estimated historical costs were developed. For certain capital assets, the estimates were arrived at by indexing estimated current costs back to the estimated year of acquisition.

Property, plant and equipment acquired by the proprietary funds are stated at cost (or estimated historical cost), including interest capitalized during construction and architectural and engineering fees where applicable. Contributed capital assets are recorded at fair market value at the date received. These assets are reported in both the Business-Type Activities column of the Government-wide Statement of Net Position and in the respective funds.

3. Depreciation

All capital assets are depreciated, excluding land. Depreciation has been provided using the straight-line method over the following estimated useful lives:

Description	Governmental and Business-Type Activities Estimated Lives (in years)
Buildings	25 - 40
Improvements other than Buildings/Infrastructure	10 - 50
Vehicles	5 - 10
Machinery, Equipment, Furniture and Fixtures	5 - 20

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

K. Long-Term Obligations

Long-term liabilities are being repaid from the following funds:

Obligation	Fund
General Obligation Bonds	General Obligation Bond Retirement Fund
OPWC Loans	Income Tax Fund General Obligation Bond Retirement Fund
OWDA Loans	Water Fund Sewer Fund
Compensated Absences	General Fund Street Construction, Maintenance, and Repair Fund County Recycling Fund Electric Fund Water Fund Sewer Fund Refuse Fund Garage Fund

L. <u>Compensated Absences</u>

Each bargaining unit and the management staff earn vacation at different rates based upon length of service. No more than the amount of vacation accrued in the previous twelve month period can be carried forward into the next calendar year without consent from the appropriate authority. Any excess is eliminated from the employee's leave balance. In case of death, termination, or retirement, an employee or his estate is paid for the unused vacation balance.

All full-time employees earn sick leave at the rate of 4.6 hours for each pay period worked. Employees who work a 35 hour work week can accumulate a maximum of 210 hours of accrued sick time. Employees working a 37.5 hour work week accumulate a maximum sick pay accrual of 225 hours and employees working a 40 hour work week can accumulate a maximum accumulated sick leave balance of 240 hours.

In accordance with GASB Statement No. 16, "*Accounting for Compensated Absences*," the City records a liability for vacation time and sick leave when the obligation is attributable to services previously rendered or to rights that vest or accumulate, and when payment of the obligation is probable and can be reasonably determined.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

L. <u>Compensated Absences</u> (Continued)

For governmental funds, that portion of unpaid compensated absences that has matured and is expected to be paid using expendable, available resources is reported as an expenditure in the fund from which the individual earning the leave is paid, and a corresponding liability is reflected in the account "Compensated Absences Payable." In the government-wide statement of net position, "Compensated Absences Payable" is recorded within the "Due within one year" account and the long-term portion of the liability is recorded within the "Due in more than one year" account. Compensated absences are expensed in the proprietary funds when earned and the related liability is reported within the fund.

M. <u>Net Position</u>

Net position represents the difference between assets plus deferred outflows of resources and liabilities plus deferred inflow of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction of improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

N. <u>Fund Balances</u>

In the fund financial statements, fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purpose for which amounts in the funds can be spent. Fund balance is reported in five components – nonspendable, restricted, committed, assigned and unassigned.

Nonspendable – Nonspendable fund balance includes amounts that cannot be spent because they are either not in spendable form or legally contractually required to be maintained intact.

Restricted – Restricted fund balance consists of amounts that have constraints placed on them either externally by third parties (creditors, grantors, contributors, or laws or regulations of other governments) or by law through constitutional provisions or enabling legislation. Enabling legislation authorizes the City to assess, levy, charge or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement (compelled by external parties) that those resources be used only for the specific purposes stipulated in the legislation.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

N. <u>Fund Balances</u> (Continued)

Committed – Committed fund balance consists of amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the City's highest level of decision making authority. For the City, these constraints consist of ordinances and resolutions passed by City Council. Committed amounts cannot be used for any other purpose unless the City removes or changes the specified use by taking the same type of action (ordinance, resolution) it employed previously to commit those amounts.

Assigned – Assigned fund balance consists of amounts that are constrained by the City's intent to be used for specific purposes, but are neither restricted nor committed.

Unassigned – Unassigned fund balance consists of amounts that have not been restricted, committed or assigned to specific purposes within the General Fund as well as negative fund balances in all other governmental funds.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted (committed, assigned and unassigned) resources as they are needed.

O. Pensions

The provision for pension cost is recorded when the related payroll is accrued and the obligation is incurred. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net positon have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

P. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. In addition, interfund transfers between governmental funds are eliminated for reporting on the government-wide financial statements. Only transfers between governmental activities and business-type activities are reported on the statement of activities.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Q. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

R. Operating Revenues and Expenses

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for water treatment and distribution, wastewater collection and treatment, collection of solid waste refuse, electric production and distribution and cable programming. Operating expenses are necessary costs incurred to provide the good or service that is the primary activity of the fund. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

S. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City Council and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal year 2016.

T. <u>Fair Value</u>

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

NOTE 2 – CHANGE IN ACCOUNTING PRINCIPLES

For fiscal year 2016, the City has implemented GASB Statement No. 72, "Fair Value Measurement and Application", GASB Statement No. 73 "Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68", GASB Statement No. 76, "The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments", GASB Statement No. 77 "Tax Abatement Disclosures" and GASB Statement No. 79, "Certain External Investment Pools and Pool Participants".

GASB Statement No. 72 addresses accounting and financial reporting issues related to fair value measurement. This Statement also provides guidance for applying fair value to certain investments and disclosures related to all fair value measurements. The implementation of GASB Statement No. 72 did not have an effect on the financial statements of the City.

GASB Statement No. 73 improves the usefulness of information about pensions included in the general purposes external financial reports of state and local governments for making decisions and assessing accountability. The implementation of GASB Statement No. 73 did not have an effect on the financial statements of the City.

GASB Statement No. 76 identifies - in the context of the current governmental financial reporting environment - the hierarchy of generally accepted accounting principles (GAAP). This Statement reduces the GAAP hierarchy to two categories of authoritative GAAP and addresses the use of authoritative and nonauthoritative literature in the event that the accounting treatment for a transaction or other event is not specified within a source of authoritative GAAP. The implementation of GASB Statement No. 76 did not have an effect on the financial statements of the City.

GASB Statement No. 77 requires disclosure of tax abatement information about (1) a reporting government's own tax abatement agreements and (2) those that are entered into by other governments and that reduce the reporting government's tax revenues. These changes were incorporated in the City's 2016 financial statements; however, there was no effect on beginning net position/fund balance.

GASB Statement No. 78 amends the scope and applicability of Statement 68 to exclude pensions provided to employees of state or local governmental employers through a cost-sharing multipleemployer defined benefit pension plan that (1) is not a state or local governmental pension plan, (2) is used to provide defined benefit pensions both to employees of state or local governmental employers and to employees of employers that are not state or local governmental employers, and (3) has no predominant state or local governmental employer (either individually or collectively with other state or local governmental employers that provide pensions through the pension plan). This Statement establishes requirements for recognition and measurement of pension expense, expenditures, and liabilities; note disclosures; and required supplementary information for these pensions. These changes were incorporated in the City's 2016 financial statements; however, there was no effect on beginning net position/fund balance.

GASB Statement No. 79 establishes criteria for an external investment pool to qualify for making the election to measure all of its investments at amortized cost for financial reporting purposes. The implementation of GASB Statement No. 79 did not have an effect on the financial statements of the City.

NOTE 3 - ACCOUNTABILITY

Fund Deficits - The fund deficits at December 31, 2016 of \$28,319 in the OPWC Grants Fund 2002, \$32,358 in the Gasholder Renovation Fund and \$113,304 in the Sidewalk Improvement Fund arise from the recognition of expenditures on the modified accrual basis of accounting which are greater than expenditures recognized on the budgetary basis. The deficits do not exist under the cash basis of accounting. The General Fund provides transfers when cash is required, not when accruals occur.

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NOTE 4 – FUND BALANCE CLASSIFICATION

Fund balance is classified as nonspendable, restricted, committed, assigned and unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Nonspendable: S0 S0 S0 S27,259 S Propaid Items 27,574 0 6,863 Supplies Inventory 11,890 0 57,457 Total Nonspendable 39,464 0 91,579 1 Restricted: Fire Station Improvement 0 0 2,526 Street Maintenance 0 0 9,717 County Recycling 0 0 9,717 County Recycling 0 0 9,717 County Recycling 0 0 14,103 DARE Grant 0 11,890 Community Housing 0 0 14,103 DARE Grant 0 11,055 Home RLF 0 0 138,284 1 DARE Grant 0 138,284 1 DARE Grant 0 0 138,284 1 31,107 3 1 Indigent Interlock Monitor 0 0 351,107 3 1 1 35,117 3 Indigent Alcohol Treatment 0	Ge	Other Governmental Funds	Total Governmental Funds
Principal \$0 \$0 \$27,279 \$ Prepaid Items 27,574 0 6,863 5 Supplies Inventory 11,890 0 57,437 5 Total Nonspendable 39,464 0 91,579 1 Restricted: 57,837 1 Restricted: 0 0 2,526 5 Street Maintenance 0 0 85,913 1 Library 0 0 9,717 5 County Recycling 0 0 105,438 1 Community Housing 0 0 14,103 5 Downtown Revialization 0 0 1,551 5 Downtown Revialization 0 0 138,284 1 DARE Trust 0 0 354,107 3 Indigent Alcohol Treatment 0 0 75,487 5 Spreid Alsessment Bond Retirement 0 0 1357,475		Funds	Funds
Prepaid Items $27,574$ 0 $6,863$ Supplies Inventory $11,890$ 0 $57,457$ 1 Total Nonspendable $39,464$ 0 $91,579$ 1 Restricted: Fire Station Improvement 0 0 $2,526$ Street Maintenance 0 0 $85,913$ Library 0 0 $9,717$ County Recycling 0 0 $9,717$ Conny Recycling 0 0 $11,035$ DARE Grant 0 $11,055$ Home RLF 0 0 $11,055$ Downtown Revitalization 0 $138,284$ 1 DARE Grant 0 0 $138,284$ 1 $3164,613$		\$27.259	\$27,259
Supplies Inventory 11,890 0 57,457 Total Nonspendable 39,464 0 91,579 1 Restricted:			34,437
Restricted: 7 <th< td=""><td></td><td>,</td><td>69,347</td></th<>		,	69,347
Fire Station Improvement 0 0 2,526 Street Maintenance 0 0 185,793 1 State Highway Improvements 0 0 85,913 1 Library 0 0 9,717 1 County Recycling 0 0 9,017 1 County Recycling 0 0 105,438 1 Community Housing 0 0 14,103 1 DARE Grant 0 0 11,055 1 Home RLF 0 0 1,551 1 Downtown Revitalization 0 0 1,8284 1 DARE Trust 0 0 351,107 3 Indigent Alcohol Treatment 0 0 10,868 1 Indigent Alcohol Treatment 0 0 11,377 2 Spring Street Park Improvement 0 0 155,717 1 OPWC Grants 0 0 2,57490 2 2			131,043
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Library 0 0 9,717 County Recycling 0 0 59,077 CDBG Grant 0 0 105,438 1 Community Housing 0 0 14,103 0 DARE Grant 0 0 11,055 0 0 11,055 Home RLF 0 0 0 1,551 0 0 1,551 Downtown Revitalization 0 0 138,284 1 0 16,868 Indigent Alcohol Treatment 0 0 10,868 0 10,868 Indigent Interlock Monitor 0 0 11,377 3 3 Special Assessment Bond Retirement 0 0 18,095 0 0 Special Assessment Bond Retirement 0 0 13,377 3 3 3 Indigent Interlock Monitor 0 0 18,095 0 2 3 Police/Fire Parsion 0 0 2,48,095 2 4 </td <td></td> <td>185,793</td> <td>185,793</td>		185,793	185,793
County Recycling 0 0 59,077 CDBG Grant 0 0 105,438 1 Community Housing 0 0 14,103 1 DARE Grant 0 0 14,103 1 DARE Grant 0 0 11,055 1 Home RLF 0 0 59,514 1 DARE Trust 0 0 1,551 1 Downtown Revitalization 0 0 351,107 3 Indigent Alcohol Treatment 0 0 10,868 1 Indigent Interlock Monitor 0 0 11,377 Special Assessment Bond Retirement 0 0 11,377 Recreation Complex 0 0 18,095 10 10 Police/Fire Pension 0 0 155,717 1 1 OPWC Grants 0 0 2,488,882 2,4 Committed:	ments	85,913	85,913
CDBG Grant 0 0 105,438 1 Community Housing 0 0 14,103 0 DARE Grant 0 0 14,103 0 DARE Grant 0 0 11,055 0 Home RLF 0 0 59,514 0 0 138,284 1 DARE Trust 0 0 138,284 1 0 351,107 3 Indigent Alcohol Treatment 0 0 351,107 3 1 1 138,284 1 0 351,107 3 Indigent Alcohol Treatment 0 0 0 351,107 3 1 1 1 377 8 1 1 377 1 3 1 3 <td< td=""><td></td><td>9,717</td><td>9,717</td></td<>		9,717	9,717
CDBG Grant 0 0 105,438 1 Community Housing 0 0 14,103 1 DARE Grant 0 0 14,103 1 DARE Grant 0 0 11,055 1 Home RLF 0 0 59,514 1 EMS Grant 0 0 138,284 1 DARE Trust 0 0 351,107 3 Indigent Alcohol Treatment 0 0 351,107 3 Indigent Interlock Monitor 0 0 75,867 2 Special Assessment Bond Retirement 0 0 11,377 Recreation Complex 0 0 11,377 Recreation Complex 0 0 155,717 1 0 0 5,488 2,44 Court Improvement/Computer 0 0 2,5749 2 2 3 Court Improvement/Computer 0 0 155,717 1 0 0 2,48,882 2,4		59,077	59,077
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EMS Grant 0 0 1,551 Downtown Revitalization 0 0 138,284 1 DARE Trust 0 0 54,613 1 TIF East College Street 0 0 351,107 3 Indigent Alcohol Treatment 0 0 10,868 1 Indigent Interlock Monitor 0 0 75,087 2 Special Assessment Bond Retirement 0 0 11,377 2 Spring Street Park Improvement 0 0 18,095 2 Police/Fire Pension 0 0 594 2 Court Improvement/Computer 0 0 155,717 1 OPWC Grants 0 0 2,488,882 2,4 Committed:			59,514
Downtown Revitalization 0 0 138,284 1 DARE Trust 0 0 54,613 1 TIF East College Street 0 0 351,107 3 Indigent Alcohol Treatment 0 0 10,868 1 Indigent Interlock Monitor 0 0 75,087 5 Special Assessment Bond Retirement 0 0 275,490 2 Spring Street Park Improvement 0 0 113,77 Recreation Complex 0 0 18,095 Police/Fire Pension 0 0 594 Court Improvement/Computer 0 0 55,717 1 OPWC Grants 0 0 5,488 2,44 Committed:			1,551
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Indigent Interlock Monitor 0 0 75,087 Special Assessment Bond Retirement 0 0 275,490 2 Spring Street Park Improvement 0 0 11,377 Recreation Complex 0 0 18,095 Police/Fire Pension 0 0 594 Court Improvement/Computer 0 0 857,475 8 Clerk of Court Computer 0 0 155,717 1 OPWC Grants 0 0 2,488,882 2,4 Committed: 0 0 21,384 0 Capital Improvements 0 2,016,062 0 2,00 War Memorial 0 0 48,476 0 Utility Caring 0 0 13,657 0 Parks 0 0 486 0 486 Equipment Replacement 0 0 486 4			10,868
Special Assessment Bond Retirement 0 0 275,490 2 Spring Street Park Improvement 0 0 11,377 1 Recreation Complex 0 0 18,095 1 Police/Fire Pension 0 0 594 1 Court Improvement/Computer 0 0 155,717 1 OPWC Grants 0 0 5,488 2,44 Committed: 0 0 2,488,882 2,4 Committed: 0 0 21,384 1 Capital Improvements 0 2 0 2,0 War Memorial 0 0 0 16,118 Subdivision 0 0 13,657 1 Parks 0 0 486 1 Equipment Replacement 0 0 486 4			75,087
Spring Street Park Improvement 0 0 11,377 Recreation Complex 0 0 18,095 Police/Fire Pension 0 0 594 Court Improvement/Computer 0 0 857,475 8 Clerk of Court Computer 0 0 155,717 1 OPWC Grants 0 0 2,488,882 2,4 Committed: 0 0 2,488,882 2,4 Committed: 0 0 21,384 1 Capital Improvements 0 2,016,062 0 2,0 War Memorial 0 0 48,476 1 Open Space 0 0 13,657 1 Parks 0 0 486 1 Equipment Replacement 0 0 486 4 Utility Deposit 0 0 766 1		<i>,</i>	275,490
Recreation Complex 0 0 18,095 Police/Fire Pension 0 0 594 Court Improvement/Computer 0 0 857,475 8 Clerk of Court Computer 0 0 155,717 1 OPWC Grants 0 0 2,488,882 2,4 Committed: 0 0 2,488,882 2,4 Committed: 0 0 21,384 3 Capital Improvements 0 2,016,062 0 2,0 War Memorial 0 0 48,476 3 Open Space 0 0 13,657 9 Parks 0 0 486 4 Utility Deposit 0 0 766 4			11,377
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Committed: 0 2,016,062 0 2,0 War Memorial 0 0 0 21,384 0 War Memorial 0 0 0 21,384 0 0 21,384 0 0 0 21,384 0 0 0 21,384 0 0 0 16,118 0 0 0 16,118 0 0 16,118 0 0 13,657 0 0 13,657 0 0 486 0 0 486 0 0 0 486 0 0 0 486 0 0 0 13,657 0 0 0 13,657 0 0 0 13,657 0 0 13,657 0 0 1486 0 0 1486 0 0 1486 0 0 1486 0 0 111111111111111111111111111111111111			5,488
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Utility Caring 0 0 48,476 Open Space 0 0 16,118 Subdivision 0 0 13,657 Parks 0 0 486 Equipment Replacement 0 0 488,046 4 Utility Deposit 0 0 766 1			2,016,062
Open Space 0 0 16,118 Subdivision 0 0 13,657 Parks 0 0 486 Equipment Replacement 0 0 488,046 4 Utility Deposit 0 0 766 1		,	21,384
Subdivision 0 0 13,657 Parks 0 0 486 Equipment Replacement 0 0 488,046 4 Utility Deposit 0 0 766 1		<i>,</i>	48,476
Parks 0 0 486 Equipment Replacement 0 0 488,046 4 Utility Deposit 0 0 766 1			16,118
Equipment Replacement00488,0464Utility Deposit00766			13,657
Utility Deposit 0 0 766			486
	ıt	<i>,</i>	488,046
		· · ·	766
Total Committed 0 2,016,062 588,933 2,6		588,933	2,604,995
Assigned:			
Purchase Orders 232,132 0 0 2		0	232,132
Budget Resource 723,425 0 0 7.		0	723,425
Debt Service 0 0 100,821 1		100,821	100,821
Total Assigned 955,557 0 100,821 1,0		100,821	1,056,378
Unassigned 10,501,130 0 (173,981) 10,3	10	(173,981)	10,327,149

NOTE 5 - CASH, CASH EQUIVALENTS AND INVESTMENTS

Cash resources of several individual funds are combined to form a pool of cash and investments. In addition, investments are separately held by a number of individual funds.

Statutes require the classification of funds held by the City into three categories:

Category 1 consists of "active" funds - those funds required to be kept in "cash" or "near cash" status for immediate use by the City. Such funds must be maintained either as cash in the City Treasury or in depository accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts.

Category 2 consists of "inactive" funds - those funds not required for use within the current five year period of designation of depositories. Inactive funds may be deposited or invested only as certificates of deposit maturing no later than the end of the current period of designation of depositories.

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NOTE 5 - CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

Category 3 consists of "interim" funds - those funds not needed for immediate use but needed before the end of the current period of designation of depositories. Interim funds may be invested or deposited in the following securities:

- United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal or interest by the United States;
- Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the federal national mortgage association, federal home loan bank, federal farm credit bank, federal home loan mortgage corporation, government national mortgage association, and student loan marketing association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- Interim deposits in eligible institutions applying for interim funds;
- Bonds and other obligations of the State of Ohio;
- No-load money market mutual funds consisting exclusively of obligations described in the first two bullets of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions, and
- The State Treasury Asset Reserve of Ohio (STAR Ohio).
- Certain bankers' acceptances and commercial paper notes for a period not to exceed one hundred and eighty days from the date of purchase in an amount not to exceed twenty-five percent of the interim moneys available for investment at any one time.

NOTE 5 - CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

A. Deposits

Custodial credit risk is the risk that, in the event of a bank failure, the City's deposits may not be returned. The City's policy is to place deposits with major local banks. All deposits, except for deposits held by fiscal and escrow agents or trustees, are collateralized with eligible securities. The securities pledged as collateral are pledged to a pool for each individual financial institution in amounts equal to at least 105% of the carrying value of all public deposits held by each institution. Collateral permitted by Chapter 135 of the ORC is limited to obligations of the United States and its agencies, bonds of any state, and bonds and other obligations of any country, municipal corporation or other legally constituted authority of the State of Ohio, or any instrumentality of such county, municipal corporation or other authority. Such collateral, as permitted by Chapter 135 of the ORC is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at a Federal Reserve Bank in the name of the City.

At year end the carrying amount of the City's deposits was \$16,025,521 and the bank balance was \$16,185,737. Federal depository insurance covered \$9,048,548 of the bank balance. All remaining deposits were classified as Category 3.

	Balance
Uninsured and collateralized with securities held by	
the pledging institution's trust department not in the City's name	\$7,137,189
Total Balance	\$7,137,189

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NOTE 5 - CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

B. Investments

The City's investments at December 31, 2016 are summarized below:

		Fair Value		Investment Maturities (in Years)		
	Fair Value	Credit Rating	Hierarchy	less than 1	1-3	3-5
STAR Ohio *	\$58,063	AAAm	N/A	\$58,063	\$0	\$0
FNMA	3,942,974	AAA ¹ / Aaa ²	Level 2	0	2,970,764	972,210
FHLB	1,473,855	AAA^{1}/Aaa^{2}	Level 2	0	0	1,473,855
FHLMC	8,092,776	AAA ¹ / Aaa ²	Level 2	0	2,723,354	5,369,422
Total Investments	\$13,567,668			\$58,063	\$5,694,118	\$7,815,487

¹ Standard & Poor's

² Moody's Investor Service

* Star Ohio is reported at its share price (Net asset value per share)

Interest Rate Risk – The Ohio Revised Code generally limits security purchases to those that mature within five years of settlement date.

Credit Risk – The City's investment in Star Ohio was rated AAAm¹ by Standard & Poor's.

Concentration of Credit Risk – The City places no limit on the amount the City may invest in one issuer.

C. Reconciliation of Cash, Cash Equivalents and Investments

The classification of cash, cash equivalents and investments on the combined financial statements is based on criteria set forth in GASB Statement No. 9. STAR Ohio is treated as a cash equivalent. The classification of cash and cash equivalents (deposits) for purposes of this note are based on criteria set forth in GASB Statement No. 3.

A reconciliation between classifications of cash and investments on the combined financial statements and the classifications per items A and B of this note are as follows:

	Cash and Cash	
	Equivalents *	Investments
Per Financial Statements	\$2,531,756	\$27,061,433
Certificates of Deposit (with maturities of more than 3 months)	13,551,828	(13,551,828)
Investments:		
STAR Ohio	(58,063)	58,063
Per GASB Statement No. 3	\$16,025,521	\$13,567,668
* Includes cash on hand.		

NOTE 6 - TAXES

A. Property Taxes

Property taxes include amounts levied against all real estate and public utility property, and tangible personal property used in business and located in the City. Real property taxes (other than public utility) collected during 2016 were levied after October 1, 2015 on assessed values as of January 1, 2015, the lien date. Assessed values were established by the County Auditor at 35% of appraised market value. All property is required to be reappraised every six years, and equalization adjustments are made in the third year following reappraisal. The last revaluation was completed in 2016. Real property taxes are payable annually or semi-annually. The first payment is due January 20; the remainder is payable by June 20.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Certain public utility tangible personal property is currently assessed at 100% of its true value. Public utility property taxes are payable on the same dates as real property described previously.

The Lorain County Treasurer collects property taxes on behalf of all taxing districts in the County including the City of Oberlin. The County Auditor periodically remits to the City its portion of the taxes collected.

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NOTE 6 - TAXES (Continued)

A. <u>Property Taxes</u> (Continued)

The full tax rate for the City's operations for the year ended December 31, 2016 was \$14.49 per \$1,000 of assessed value. The assessed value upon which the 2016 receipts were based was \$119,934,940. This amount constitutes \$119,277,860 in real property assessed value and \$657,080 in public utility assessed value.

Ohio law prohibits taxation of property from all taxing authorities in excess of 1% of assessed value without a vote of the people. Under current procedures, the City's share is 1.449% (14.49 mills) of assessed value.

B. Income Tax

The City levies a tax of 2.5% on all salaries, wages, commissions and other compensation and on net profits earned within the City as well as on incomes of residents earned outside the City. In the latter case, the City allows a credit of 100% of the tax paid to another municipality to a maximum of 2.5% of taxable salaries, wages, commissions and other compensation.

Employers within the City are required to withhold income tax on employees compensation and remit the tax to the City either monthly or quarterly, as required. Corporations and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually.

NOTE 7 – TAX ABATEMENT DISCLOSURES

As of December 31, 2016, the City provides tax incentives under various programs as follows:

A. Tax Increment Financing

Pursuant to Ohio Revised Code Chapter 5709, the City established an Incentive District to pay for public improvements funded through Tax Increment Financing (TIF). One TIF was approved in 2005, TIF proceeds began in 2011. The incremental increase in property value from the mixed use development was nearly \$10 million. The City also entered into an agreement with the School District to pay, from the TIF proceeds, 50% of what they would have received for the improvements without the TIF. The TIF was established for a term of 19 years with 100% exemption on the incremental property value. The TIF is active and in compliance. Although the TIF is scheduled to end by 2029, the last year of the debt service for the related public improvements, based on the current trend of TIF proceeds, we anticipate the TIF fund will have sufficient funds to pay the remaining debt by 2021. In 2016 TIF Proceeds were \$170,275 and expenses included \$2,116 in county collection costs, \$40,898 payment to the school district and \$93,856 in debt service leaving a net balance of \$33,405 for the year and \$351,107 cumulative balance.

B. <u>Economic Development Incentive</u>

The City of Oberlin established an Economic Development Business Incentive Program, also referred to as the Oberlin Business Incentive Program (OBIP), to provide incentives to businesses moving into the City of Oberlin or expanding in the City and creating jobs. The incentive is based on total jobs and payroll dollars added in the City. The incentive is made of two components, one is an upfront incentive, not to exceed \$10,000 based on projected new or expanded payrolls. A clawback provision is part of the upfront incentive to ensure performance. The second component is based on the availability of non-tax dollars, if available, the City will provide an annual incentive in the amount of up-to 50% of the Income Taxes collection from withholdings and net profits. This component is based on a contract that includes maintaining certain full-time equivalent jobs within the City and minimum payroll levels. Since the inception of this program, we have received two applications. Both were approved by the City Manager in accordance with the legislation creating the program, and memorialized by an agreement between the City and the Company. Monitoring of the agreements is handled by the Finance Office. One of the two companies has not been in compliance with the agreement and has not received an incentive payment the last 3 years, we have evaluated 6 years of their 10-year agreement. If they reach a point of compliance, incentives may be reestablished, so long as other provisions are in compliance. The second company has been in compliance since inception and has received payments for 6 of their 10-year agreement. They both have caps on their incentives of \$50,000 each per year, as well as caps on their incentive periods of no more than 10 years. In 2016 the City paid \$28,301 in OBIP incentives.

NOTE 7 – TAX ABATEMENT DISCLOSURES (Continued)

C. Community Reinvestment Area

The City of Oberlin established a Community Reinvestment Area (CRA) on August 8, 2003 by Ordinance No. 03-51 in accordance with Ohio Revised Code 3735.65-3735.70, and has no expiration date. City Council reserves the right to re-evaluate the CRA on annual basis. The area was certified by the state on October 28, 2003. Terms of abatement for commercial and industrial projects are negotiated on a case-by-case basis. Residential projects are 50% for 10 years for new construction or remodeling of dwellings containing not more than 2 housing units, provided that the cost of construction or remodeling is at least \$2500. 50% for 10 years for new construction or remodeling more than 2 housing units and fewer than 6 units, provided that the cost of construction or remodeling is at least \$5,000. The City has no property tax exemption currently in place under the CRA.

D. Enterprise Zone

The City of Oberlin established an Enterprise Zone in 1991 pursuant to revised code section 5709, and affirmed by the Lorain County Commissioners and the State department of Development. The City has one Enterprise Zone tax exemption agreement that exempts 75% of the property taxes associated with two building additions valued from \$1.2 million to \$1.45 million for ten years, the actual investment was \$1.48 million. Associated construction began prior to July 2015 and it was completed by December 2016. In return the Company agreed to create 8 new full-time jobs, which they have already done, the new positions have created \$197,000 in new payroll. The new positions were to be created within 3 years of the project completion and retain the current 25 full-time positions. The school district and the County joint vocational school were notified and provided a copy of the exemption application in accordance with revised code section 5709.83. The County Tax Incentive Review Council annually monitors the performance of any Enterprise Zone tax exemptions. In 2016 no taxes were yet exempted. The abatement will begin in 2017.

NOTE 8 - RECEIVABLES

Receivables at December 31, 2016 consisted of taxes, interest, accounts receivable, interfund loans, loans and intergovernmental receivables arising from shared revenues.

NOTE 9 - INTERFUND BALANCES

Individual interfund balances at December 31, 2016 that are expected to be paid within one year are as follows:

Interfund Loans	Interfund Loans
Receivable	Payable
\$702,454	\$0
0	1,950
0	31,971
0	59,706
702,454	93,627
0	608,827
\$702,454	\$702,454
	Receivable \$702,454 0 0 0 702,454 0 0

NOTE 10 - TRANSFERS

Following is a summary of transfers in and out for all funds for 2016:

			Tr	ansfers Out:			
			Other	Internal			
	General	Income Tax	Governmental	Service	Sewer	Refuse	
Transfers In:	Fund	Fund	Funds	Fund	Fund	Fund	Total
General Fund	\$0	\$0	\$500	\$0	\$0	\$0	\$500
Other Governmental Funds	420,950	1,047,826	93,856	3,000	22,337	272,352	1,860,321
Total	\$420,950	\$1,047,826	\$94,356	\$3,000	\$22,337	\$272,352	\$1,860,821

Transfers are used to (1) move unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations; (2) move revenues from the fund that statute or budget required to collect them to the fund that statute or budget requires to expend them; (3) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due; (4) for capital purchases authorized by council; and (5) move revenues to the Equipment Replacement Fund.

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NOTE 11 - CAPITAL ASSETS

A. Governmental Activities Capital Assets

Summary by category of changes in governmental activities capital assets at December 31, 2016:

Class	December 31, 2015	Additions	Deletions	December 31, 2016
Capital assets not being depreciated:				
Land	\$2,224,323	\$0	(\$118,069)	\$2,106,254
Construction in Progress	1,184,638	1,244,193	(1,197,459)	1,231,372
Subtotal	3,408,961	1,244,193	(1,315,528)	3,337,626
Capital assets being depreciated:				
Buildings	13,359,209	0	(24,578)	13,334,631
Improvements Other than Buildings	822,652	97,389	0	920,041
Machinery and Equipment	7,168,903	409,634	(1,034,669)	6,543,868
Infrastructure	36,835,337	1,089,387	(174,909)	37,749,815
Subtotal	58,186,101	1,596,410	(1,234,156)	58,548,355
Total Cost	\$61,595,062	\$2,840,603	(\$2,549,684)	\$61,885,981
Accumulated Depreciation:				
	December 31,			December 31,
Class	2015	Additions	Deletions	2016
Buildings	(\$3,467,085)	(\$333,823)	\$6,180	(\$3,794,728)
Improvements Other than Buildings	(169,557)	(40,203)	0	(209,760)
Machinery and Equipment	(5,397,858)	(455,986)	776,699	(5,077,145)
Infrastructure	(20,247,378)	(1,282,485)	160,650	(21,369,213)
Total Depreciation	(\$29,281,878)	(\$2,112,497) *	\$943,529	(\$30,450,846)
Net Value:	\$32,313,184			\$31,435,135

* Depreciation expenses were charged to governmental functions as follows:

0 0	
Security of Persons and Property	\$309,995
Public Health and Welfare Services	16,349
Leisure Time Activities	122,167
Community Development	3,237
Basic Utility Services	39,083
Transportation	1,411,677
General Government	87,548
Total Depreciation Expense recorded within the Governmental Activities Amount of Depreciation Expense	1,990,056
within the Governmental Activities	1,990,056 122,441
within the Governmental Activities Amount of Depreciation Expense	, ,

NOTE 11 - CAPITAL ASSETS (Continued)

B. Business-Type Activities Capital Assets

Summary by Category at December 31, 2016:

Historical Cost:

	December 31,			December 31,
Class	2015	Additions	Deletions	2016
Capital assets not being depreciated:				
Land	\$720,548	\$0	(\$53,736)	\$666,812
Construction in Progress	2,867,163	152,161	(2,943,945)	75,379
Subtotal	3,587,711	152,161	(2,997,681)	742,191
Capital assets being depreciated:				
Buildings	7,133,091	1,340,200	(53,708)	8,419,583
Infrastructure	13,642,889	509,464	(26,561)	14,125,792
Improvements Other than Buildings	1,874,004	243,559	(54,368)	2,063,195
Machinery and Equipment	21,324,102	1,635,326	(1,142,391)	21,817,037
Subtotal	43,974,086	3,728,549	(1,277,028)	46,425,607
Total Cost	\$47,561,797	\$3,880,710	(\$4,274,709)	\$47,167,798
Accumulated Depreciation:				
-	December 31,			December 31,
Class	2015	Additions	Deletions	2016
Buildings	(\$3,500,492)	(\$159,213)	\$20,401	(\$3,639,304)
Infrastructure	(3,015,828)	(156,089)	20,690	(3,151,227)
Improvements Other than Buildings	(479,802)	(95,629)	16,757	(558,674)
Machinery and Equipment	(15,446,487)	(1,029,386)	910,191	(15,565,682)
Total Depreciation	(\$22,442,609)	(\$1,440,317)	\$968,039	(\$22,914,887)
Net Value:	\$25,119,188			\$24,252,911

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NOTE 12 – DEFINED BENEFIT PENSION PLANS

A. <u>Net Pension Liability</u>

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions--between an employer and its employees— of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the City's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

B. <u>Plan Description – Ohio Public Employees Retirement System (OPERS)</u>

Plan Description - City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. City employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS' traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

for service years in excess of 30

NOTE 12 – DEFINED BENEFIT PENSION PLANS (Continued)

B. Plan Description - Ohio Public Employees Retirement System (OPERS) (Continued)

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <u>https://www.opers.org/financial/reports.shtml</u>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information):

Group A	Group B	Group C
Eligible to retire prior to	20 years of service credit prior to	Members not in other Groups
January 7, 2013 or five years	January 7, 2013 or eligible to retire	and members hired on or after
after January 7, 2013	ten years after January 7, 2013	January 7, 2013
State and Local	State and Local	State and Local
Age and Service Requirements:	Age and Service Requirements:	Age and Service Requirements:
Age 60 with 60 months of service credit	Age 60 with 60 months of service credit	Age 57 with 25 years of service credit
or Age 55 with 25 years of service credit	or Age 55 with 25 years of service credit	or Age 62 with 5 years of service credit
Formula:	Formula:	Formula:
2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of
service for the first 30 years and 2.5%	service for the first 30 years and 2.5%	service for the first 35 years and 2.5%

service for the first 30 years and 2.5% for service years in excess of 30

for service years in excess of 35

NOTE 12 – DEFINED BENEFIT PENSION PLANS (Continued)

B. Plan Description - Ohio Public Employees Retirement System (OPERS) (Continued)

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

Stata

	State
	and Local
2016 Statutory Maximum Contribution Rates	
Employer	14.0 %
Employee	10.0 %
2016 Actual Contribution Rates	
Employer:	
Pension	12.0 %
Post-employment Health Care Benefits	2.0
Total Employer	14.0 %
Employee	10.0 %

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$679,376 for 2016.

NOTE 12 – DEFINED BENEFIT PENSION PLANS (Continued)

C. Plan Description – Ohio Police & Fire Pension Fund (OP&F)

Plan Description - City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report that may be obtained by visiting the OP&F website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5 percent for each of the first 20 years of service credit, 2.0 percent for each of the next five years of service credit and 1.5 percent for each year of service credit in excess of 25 years. The maximum pension of 72 percent of the allowable average annual salary is paid after 33 years of service credit.

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit and statutory survivors.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, will receive a COLA equal to either three percent or the percent increase, if any, in the consumer price index (CPI) over the 12-month period ending on September 30 of the immediately preceding year, whichever is less. The COLA amount for members with at least 15 years of service credit as of July 1, 2013 is equal to three percent of their base pension or disability benefit.

NOTE 12 – DEFINED BEOP&FNEFIT PENSION PLANS (Continued)

C. Plan Description - Ohio Police & Fire Pension Fund (OP&F) (Continued)

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	Police	Firefighters
2016 Statutory Maximum Contribution Rates		
Employer	19.50 %	24.00 %
Employee:		
January 1, 2016 through December 31, 2016	12.25 %	12.25 %
2016 Actual Contribution Rates		
Employer:		
Pension	19.00 %	23.50 %
Post-employment Health Care Benefits	0.50	0.50
Total Employer	19.50 %	24.00 %
Employee:		
January 1, 2016 through December 31, 2016	12.25 %	12.25 %

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OP&F was \$323,611 for 2016.

D. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability for OPERS was measured as of December 31, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2015, and was determined by rolling forward the total pension liability as of January 1, 2015, to December 31, 2015. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

Proportionate Share of Net Pension Liability	OPERS	OP&F	Total
	\$7,305,626	\$4,692,704	\$11,998,330
Proportionate Share of Net Pension Liability - 2015	0.042177%	0.072947%	
Proportionate Share of Net Pension Liability - 2014	0.042842%	0.072905%	
Percentage Change	-0.000665%	0.000042%	
Pension Expense	\$1,010,426	\$660,383	\$1,670,809

NOTE 12 – DEFINED BENEFIT PENSION PLANS (Continued)

D. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

At December 31, 2016, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	OPERS	OP&F	Total
Deferred Outflows of Resources			
Net difference between projected and			
actual earnings on pension plan investments	\$2,147,398	\$763,699	\$2,911,097
Change in Proportionate Share	0	93	93
City contributions subsequent to the			
measurement date	679,376	323,611	1,002,987
Total Deferred Outflows of Resources	\$2,826,774	\$1,087,403	\$3,914,177
Deferred Inflows of Resources			
Differences between expected and			
actual experience	\$141,159	\$13,177	\$154,336
Total Deferred Inflows of Resources	\$141,159	\$13,177	\$154,336

\$1,002,987 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	OPERS	OP&F	Total
Year Ending December 31:			
2017	\$469,656	\$198,588	\$668,244
2018	503,992	198,588	702,580
2019	546,632	198,588	745,220
2020	485,959	157,871	643,830
2021	0	(2,539)	(2,539)
2022	0	(481)	(481)
Total	\$2,006,239	\$750,615	\$2,756,854

E. Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

NOTE 12 – DEFINED BENEFIT PENSION PLANS (Continued)

E. Actuarial Assumptions - OPERS (Continued)

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability in the December 31, 2015 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Wage Inflation	3.75 percent
Future Salary Increases, including inflation	4.25 to 10.05 percent including wage inflation
COLA or Ad Hoc COLA	3 percent, simple
Investment Rate of Return	8 percent
Actuarial Cost Method	Individual Entry Age

Mortality rates were based on the RP-2000 Mortality Table projected 20 years using Projection Scale AA. For males, 105 percent of the combined healthy male mortality rates were used. For females, 100 percent of the combined healthy female mortality rates were used. The mortality rates used in evaluating disability allowances were based on the RP-2000 mortality table with no projections. For males 120 percent of the disabled female mortality rates were used set forward two years. For females, 100 percent of the disabled female mortality rates were used.

The most recent experience study was completed for the five year period ended December 31, 2010.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

OPERS manages investments in four investment portfolios: the Defined Benefits portfolio, the Health Care portfolio, the 115 Health Care Trust portfolio and the Defined Contribution portfolio. The Defined Benefit portfolio includes the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan, the annuitized accounts of the Member-Directed Plan and the VEBA Trust. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The money weighted rate of return, net of investments expense, for the Defined Benefit portfolio is 0.4 percent for 2015.

NOTE 12 – DEFINED BENEFIT PENSION PLANS (Continued)

E. Actuarial Assumptions - OPERS (Continued)

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2015 and the long-term expected real rates of return:

		Weighted Average		
		Long-Term Expected		
	Target	Real Rate of Return		
Asset Class	Allocation	(Arithmetic)		
Fixed Income	23.00 %	2.31 %		
Domestic Equities	20.70	5.84		
Real Estate	10.00	4.25		
Private Equity	10.00	9.25		
International Equities	18.30	7.40		
Other investments	18.00	4.59		
Total	100.00 %	5.27 %		

Discount Rate The discount rate used to measure the total pension liability was 8 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount *Rate* The following table presents the City's proportionate share of the net pension liability calculated using the current period discount rate assumption of 8 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (7 percent) or one-percentage-point higher (9 percent) than the current rate:

	Current		
	1% Decrease	Discount Rate	1% Increase
	(7.00%)	(8.00%)	(9.00%)
City's proportionate share			
of the net pension liability	\$11,639,646	\$7,305,626	\$3,650,016

F. Changes between Measurement Date and Reporting Date

In October 2016, the OPERS Board adopted certain assumption changes which will impact their annual actuarial valuation prepared as of December 31, 2016. The most significant change is a reduction in the discount rate from 8.0 percent to 7.5 percent. Although the exact amount of these changes is not known, the impact to the City's net pension liability is expected to be significant.

NOTE 12 – DEFINED BENEFIT PENSION PLANS (Continued)

G. Actuarial Assumptions – OP&F

OP&F's total pension liability as of December 31, 2015 is based on the results of an actuarial valuation date of January 1, 2015, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OP&F's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of January 1, 2015, are presented below:

Valuation Date	January 1, 2015
Actuarial Cost Method	Entry Age Normal
Investment Rate of Return	8.25 percent
Projected Salary Increases	4.25 percent to 11 percent
Payroll Increases	3.75 percent
Inflation Assumptions	3.25 percent
Cost of Living Adjustments	2.60 percent and 3.00 percent

Rates of death are based on the RP2000 Combined Table, age-adjusted as follows. For active members, set back six years. For disability retirements, set forward five years for police and three years for firefighters. For service retirements, set back zero years for police and two years for firefighters. For beneficiaries, set back zero years. The rates are applied on a fully generational basis, with a base year of 2009, using mortality improvement Scale AA.

The most recent experience study was completed January 1, 2012.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes.

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2015 are summarized below:

NOTE 12 - DEFINED BENEFIT PENSION PLANS (Continued)

G. <u>Actuarial Assumptions – OP&F (Continued)</u>

Asset Class	Target Allocation	Long Term Expected Real Rate of Return
Cash and Cash Equivalents	0.00 %	0.00 %
Domestic Equity	16.00	4.47
Non-US Equity	16.00	4.47
Core Fixed Income *	20.00	1.62
Global Inflation Protected *	20.00	1.33
High Yield	15.00	3.39
Real Estate	12.00	3.93
Private Markets	8.00	6.98
Timber	5.00	4.92
Master Limited Partnerships	8.00	7.03
Total	120.00 %	

* levered 2x

OP&F's Board of Trustees has incorporated the "risk parity" concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

Discount Rate The total pension liability was calculated using the discount rate of 8.25 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return 8.25 percent. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount *Rate* Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 8.25 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.25 percent), or one percentage point higher (9.25 percent) than the current rate.

		Current	
	1% Decrease	Discount Rate	1% Increase
City's proportionate share	(7.25%)	(8.25%)	(9.25%)
of the net pension liability	\$6,189,047	\$4,692,704	\$3,425,153

NOTE 13 – POST-EMPLOYMENT BENEFITS

A. Ohio Public Employees Retirement System ("OPERS")

Plan Description – OPERS administers three separate pension plans: the Traditional Pension Plan – a cost-sharing, multiple-employer defined benefit pension plan; the Member directed Plan – a defined contribution plan; and the Combined Plan – a cost sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

In March 2016, OPERS received two favorable rulings from the Internal Revenue Service (IRS) allowing OPERS to consolidate all health care assets into the OPERS 115 Health Care Trust. Transition to the new health care trust structure was completed July 1, 2016. As of December 31, 2016, OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the Traditional Pension and the Combined plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including OPERS sponsored health care coverage. OPERS funds a Retiree Medical Account (RMA) for participants in the Member-Directed Plan. At retirement or refund, participants can be reimbursed for qualified medical expenses from their vested RMA balance.

In order to qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have 20 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS is considered an Other Postemployment Benefit (OPEB) as described in GASB Statement No. 45. Please see the Plan Statement in the OPERS 2015 CAFR for details.

The ORC permits, but does not mandate, OPERS to provide OPEB benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the ORC.

OPERS issues a stand-alone financial report. Interested parties may obtain a copy by visiting https://www.opers.org/financial/reports.shtml#CAFR, by making a written request to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-5601 or 1-800-222-7377.

Funding Policy – The ORC provides the statutory authority requiring public employers to fund post retirement health care coverage through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of post retirement health care benefits. Employer contribution rates are expressed as a percentage of the covered payroll of active members. In 2016, local government employers contribution to a rate of 14.00% of covered payroll. The ORC currently limits the employers. Active members do not make contributions to the OPEB plan.

NOTE 13 – POST-EMPLOYMENT BENEFITS (Continued)

A. Ohio Public Employees Retirement System ("OPERS") (Continued)

Each year, the OPERS Board of Trustees determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 2.0% during calendar year 2016. As recommended by OPERS' actuary, the portion of employer contributions allocated to health care beginning January 1, 2017 decreased to 1.0% for both plans. The Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited to the RMA for participants in the Member-Directed Plan for 2016 was 4.0%.

The City's contributions for health care to the OPERS for the years ending December 31, 2016, 2015, and 2014 were \$113,230, \$109,356 and \$108,987, respectively, which were equal to the required contributions for each year.

B. Ohio Police and Fire Pension Fund ("OP&F")

Plan Description – The City contributes to the OP&F sponsored health care program, a costsharing multiple-employer defined postemployment health care plan administered by OP&F. OP&F provides health care benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B Premium and long term care to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to post-retirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or survivor benefit check or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F is considered an Other Postemployment Benefit (OPEB) as described in GASB Statement No. 45.

The ORC permits, but does not mandate, OP&F to provide OPEB benefits. Authority to establish and amend benefits is provided in Chapter 742 of the ORC.

OP&F issues a stand-alone financial report that includes financial information and required supplementary information for the plan. Interested parties may obtain a copy by making a written request to 140 East Town Street, Columbus, Ohio 43215-5164. That report is also available on OP&F's website at <u>www.op-f.org</u>.

Funding Policy – The ORC provides for contribution requirements of the participating employers and of plan members to the OP&F. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently, 19.5% and 24.0% of covered payroll for police and fire employers, respectively. The ORC states that the employer contribution may not exceed 19.5% of covered payroll for police employer units and 24.0% of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

NOTE 13 – POST-EMPLOYMENT BENEFITS (Continued)

B. Ohio Police and Fire Pension Fund ("OP&F") (Continued)

OP&F maintains funds for health care in two separate accounts. One for health care benefits under an IRS code Section 115 trust and one for Medicare Part B reimbursements administrated as an Internal Revenue Code 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OP&F Board of Trustees.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For 2016, the portion of employer contributions allocated to health care was 0.5% of covered payroll for both police officers and firefighters. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h). The OP&F Board of Trustees also is authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contributions for health care to the OP&F for the years ending December 31, 2016, 2015, and 2014 were \$8,094, \$8,300 and \$7,578, respectively, which were equal to the required contributions for each year.

CITY OF OBERLIN, OHIO

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

NOTE 14 – COMPENSATED ABSENCES

In accordance with GASB Statement No. 16, "*Accounting for Compensated Absences*," vacation and compensatory time are accrued as liabilities when an employee's right to receive compensation is attributable to services already rendered and it is probable the employee will be compensated through paid time off or some other means, such as cash payments at termination or retirement. Leave time that has been earned but is unavailable for use as paid time off or as some other form of compensation because an employee has not met the minimum service time requirement, is accrued to the extent that it is considered to be probable that the conditions for compensation will be met in the future.

Sick leave is accrued using the vesting method, whereby the liability is recorded on the basis of leave accumulated by employees who are eligible to receive termination payments as of the balance sheet date, and on leave balances accumulated by other employees who are expected to become eligible in the future to receive such payments.

At December 31, 2016, the City's accumulated, unpaid compensated absences amounted to \$1,318,107, of which \$878,647 is recorded as a liability of the Governmental Activities and \$439,460 is recorded as a liability of the Business-Type Activities.

NOTE 15 - LONG-TERM DEBT

Long-term debt of the City at December 31, 2016 was as follows:

Date Purchased	Interest Rate	Description	Maturity Date	Balance December 31, 2015	Additions	(Reductions)	Balance December 31, 2016	Amount Due Within One Year
Business-Typ	e Activities:							
Ohio Water I	Development	Authority Loans (OWDA):						
1990	7.770%	OWDA - Project #1807	2016	\$64,369	\$0	(\$64,369)	\$0	\$0
2008	2.000%	OWDA - Project #4875	2029	3,597,346	0	(225,050)	3,372,296	229,574
	Total Ohio V	Vater Development Authority Loans		3,661,715	0	(289,419)	3,372,296	229,574
Payable to Jo	int Venture			93,409	0	(45,354)	48,055	0
Compensated	l Absences			377,705	439,460	(377,705)	439,460	155,234
Net Pension I	Liability - OP	ERS		2,226,796	1,118,839	(36,320)	3,309,315	0
	Total Bus	siness-Type Long-Term Debt		\$6,359,625	\$1,558,299	(\$748,798)	\$7,169,126	\$384,808
Governmenta	I Activities:							
General Oblig	gation Bonds	:						
2015	3.000%	Municipal Service Center	2027	2,990,000	0	(215,000)	2,775,000	220,000
2010	2 0000/	Premium	2020	59,846	0	(4,987)	54,859	0
2010	2.000%	Improvement Bonds	2030	4,090,000	0	(235,000)	3,855,000	235,000
	Total Genera	al Obligation Bonds		7,139,846	0	(454,987)	6,684,859	455,000
Ohio Public V	Works Comm	ission Loans:						
2006	0.000%	East Hamilton Road	2017	5,591	0	(2,793)	2,798	2,798
2006	0.000%	North Professor Street	2021	10,842	0	(1,970)	8,872	1,970
2010	0.000%	North Pleasant/Walnut Street	2029	205,949	0	(15,256)	190,693	15,256
2011	0.000%	North Professor, Union Street	2027	127,600	0	(11,600)	116,000	11,600
2013	0.000%	South Professor Street	2034	178,330	0	(9,907)	168,423	9,907
	Total Ohio P	Public Commission Loans		528,312	0	(41,526)	486,786	41,531
Compensated	Absences			869,005	878,647	(869,005)	878,647	265,319
Net Pension I	Liability - OP	ERS		2,940,428	1,099,743	(42,464)	3,997,707	0
Net Pension l	Liability - OP	F		3,776,773	918,625	(4,090)	4,691,308	0
	Total Gov	vernmental Activities Long-Term Debt		\$15,254,364	\$2,897,015	(\$1,412,072)	\$16,739,307	\$761,850

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NOTE 15 - LONG-TERM DEBT (Continued)

A. Future Long-Term Financing Requirements

A summary of the City's future long-term debt funding requirements, including principal and interest payments as of December 31, 2016 follows:

	Gen	eral				
	Obligatio	on Bonds	OWDA	Loans	OPWC	Loans
Years	Principal	Interest	Principal	Interest	Principal	Interest
2017	\$455,000	\$188,412	\$229,574	\$66,304	\$41,531	\$0
2018	465,000	175,500	234,188	61,689	38,733	0
2019	435,000	164,550	238,896	56,982	38,735	0
2020	485,000	155,174	243,697	52,180	38,735	0
2021	500,000	138,838	248,596	47,282	37,749	0
2022-2026	2,735,000	495,562	1,319,968	159,420	183,820	0
2027-2031	1,555,000	120,502	857,377	30,257	95,287	0
2032-2034	0	0	0	0	12,196	0
Totals	\$6,630,000	\$1,438,538	\$3,372,296	\$474,114	\$486,786	\$0

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NOTE 16 - CONSTRUCTION COMMITMENTS

As of December 31, 2016 the City had the following commitments with respect to capital projects:

	Remaining Construction	Expected Date of
Project	Constituction	Completion
Green Acres Demolition	\$17,966	2017
Reserve Avenue drainage	4,001	2017
Morgan Street Improvements	287,607	2017
West College St. Improvements	287,871	2017
West College St. Improvements	16,163	2017
WEPF Paving Improvements	17,533	2017
OMLPS Fire Detection & Intrusion Alarm	32,753	2017
Fridenstine Drainage Project	85,845	2017
Safe Routes to School	7,739	2017
Safe Routes to School	35,000	2017
2016 Sidewalk Program	137,883	2017
2016 Sidewalk Program	29,593	2017
2016 Sidewalk Program	22,357	2017
Gasholder Building Phase 2A	637	2017
Gasholder Building Phase 2A	7,000	2017
Gasholder Building Phase 2A	11,133	2017
Gasholder Building Phase 2A	1,165	2017
Gasholder Building Phase 2A	5,193	2017
Gasholder Building Phase 2B	12,720	2017
WEPF Finals Tanks Handrails	39,472	2017
WEPF Catwalk for Primary	5,700	2017
WEPF Catwalk Painting	1,940	2017
OMLPS Bus Panel Project	22,532	2017
Total	\$1,089,803	

NOTE 17 - RISK MANAGEMENT

The City is exposed to various risks of loss related to property and casualty, general liability, workers' compensation and employee health and dental benefits.

The City maintains comprehensive insurance coverage with private carriers for real property, building contents and vehicles. Vehicle policies include liability coverage for bodily injury and property damage.

The City participates in the Buckeye Ohio Risk Management Agency, Inc., (BORMA, Inc.); a public entity shared risk pool consisting of several cities in northern Ohio. The City pays monthly premiums for health care coverage for its employees to BORMA. The City pays annual premiums to the Public Entities Pool (PEP) and other insurance carriers for general liability and property insurance. BORMA is responsible for the management and operations of the health insurance programs. Member Cities agree to share in coverage of losses and pay all premiums necessary for the specified health insurance coverage. Member Cities are subject to supplemental assessments.

Workers' Compensation claims are covered through the City's participation in the State of Ohio's program. The City pays the State Workers' Compensation System a premium based upon a rate per \$100 of payroll plus administrative costs. The rate is determined based on accident history of the North Central Ohio Municipal Finance Officers Association. The City also pays unemployment claims to the State of Ohio as incurred.

There has been no significant reduction in insurance coverages compared to the prior year. In addition, settled claims resulting from these risks have not exceeded commercial insurance coverages in any of the past three fiscal years.

NOTE 18 - CONTINGENCIES

The City is a party to various legal proceedings, which seek damages or injunctive relief generally incidental to its operations and pending projects. The City's management is of the opinion that the ultimate disposition of various claims and legal proceedings will not have a material effect, if any, on the financial condition of the City.

NOTE 19 - JOINT VENTURES

A. Ohio Municipal Electric Generation Agency Joint Venture 1 (Omega JV-1)

The City is a participant with twenty-one subdivisions within the State of Ohio in this joint venture to provide supplemental reserve electric power to the participants on a cooperative basis. On dissolution of the joint venture, the net position of Omega JV-1 will be shared by the participants on a percentage basis. The Omega JV-1 is managed by AMP-Ohio which acts as the joint venture's agent. The participants are obligated by the agreement to remit monthly costs incurred from using electricity generated by the joint venture. The City's net investment and its share of the operating results of Omega JV-1 are reported in the City's electric fund (an enterprise fund). The City's equity interest in Omega JV-1 was \$18,989 at December 31, 2016. Complete financial statements for Omega JV-1 can be obtained from AMP-Ohio or from the City's Finance Director.

B. Ohio Municipal Electric Generation Agency Joint Venture 2 (Omega JV-2)

The City of Oberlin is a Financing Participant and an Owner Participant with percentages of liability and ownership of 1.16% and .91% respectively and shares participation with thirty-five other subdivisions within the State of Ohio in the Ohio Municipal Electric Generation Agency (OMEGA JV2). Owner Participants own undivided interests, as tenants in common, in the OMEGA JV2 Project in the amount of their respective Project Shares. Purchaser Participants agree to purchase the output associated with their respective Project shares, ownership of which is held in trust for such Purchaser Participants.

NOTE 19 - JOINT VENTURES (Continued)

B. Ohio Municipal Electric Generation Agency Joint Venture 2 (Omega JV-2) (Continued)

Pursuant to the OMEGA JV2 Agreement (Agreement), the participants jointly undertook as either Financing Participants or Non-Financing Participants and as either Owner Participants or Purchaser Participants, the acquisition, construction, and equipping of OMEGA JV2, including such portions of OMEGA JV2 as have been acquired, constructed or equipped by AMP and to pay or incur the costs of the same in accordance with the Agreement.

Pursuant to the Agreement each participant has an obligation to pay its share of debt service on the Distributive Generation Bonds (Bonds) from the revenues of its electric system, subject only to the prior payment of Operating & Maintenance Expenses (O&M) of each participant's System, and shall be on a parity with any outstanding and future senior electric system revenue bonds, notes or other indebtedness payable from any revenues of the System. Under the terms of the Agreement each Financing Participant is to fix, charge and collect rates, fees and charges at least sufficient in order to maintain a debt coverage ratio equal to 110% of the sum of OMEGA JV2 debt service and any other outstanding senior lien electric system revenue obligations. As of December 31, 2016 the City of Oberlin has met their debt coverage obligation.

OMEGA JV2 was created to provide additional sources of reliable, reasonably priced electric power and energy when prices are high or during times of generation shortages or transmission constraints, and to improve the reliability and economic status of the participants' respective municipal electric utility system. The Project consists of 138.65 MW of distributed generation of which 134.081MW is the participants' entitlement and 4.569MW are held in reserve. On dissolution of OMEGA JV2, the net assets will be shared by the participants on a percentage of ownership basis. OMEGA JV2 is managed by AMP, which acts as the joint venture's agent. During 2001, AMP issued \$50,260,000 of 20 year fixed rate bonds on behalf of the Financing Participants of OMEGA JV2. The net proceeds of the bond issue of \$45,904,712 were contributed to OMEGA JV2. On January 3, 2011, AMP redeemed all of the \$31,110,000 OMEGA JV2 Project Distributive Generation Bonds then outstanding by borrowing on AMP's revolving credit facility. As such, the remaining outstanding bond principal of the OMEGA JV2 indebtedness was reduced to zero, with the remaining principal balance now residing on the AMP credit facility. As of December 31, 2016, the outstanding debt was \$4,142,633. The City's net obligation for this amount at December 31, 2016 was \$48,055. The City's net investment and its share of operating results of OMEGA JV2 are reported in the City's electric fund (an enterprise The City's net investment in OMEGA JV2 was \$120,854 at December 31, 2016. fund). Complete financial statements for OMEGA JV2 may be obtained from AMP or from the State Auditor's website at www.auditor.state.oh.us.

NOTE 19 - JOINT VENTURES (Continued)

B. Ohio Municipal Electric Generation Agency Joint Venture 2 (Omega JV-2) (Continued)

The thirty-six participating subdivisions and their respective ownership shares at December 31, 2016 are:

Municipality	Percent Ownership	Kw Entitlement	Municipality	Percent Ownership	Kw Entitlement
Hamilton	23.87%	32,000	Grafton	0.79%	1,056
Bowling Green	14.32%	19,198	Brewster	0.75%	1,000
Niles	11.49%	15,400	Monroeville	0.57%	764
Cuyahoga Falls	7.46%	10,000	Milan	0.55%	737
Wadsworth	5.81%	7,784	Oak Harbor	0.55%	737
Painesville	5.22%	7,000	Elmore	0.27%	364
Dover	5.22%	7,000	Jackson Center	0.22%	300
Galion	4.29%	5,753	Napoleon	0.20%	264
Amherst	3.73%	5,000	Lodi	0.16%	218
St. Mary's	2.98%	4,000	Genoa	0.15%	199
Montpelier	2.98%	4,000	Pemberville	0.15%	197
Shelby	1.89%	2,536	Lucas	0.12%	161
Versailles	1.24%	1,660	South Vienna	0.09%	123
Edgerton	1.09%	1,460	Bradner	0.09%	119
Yellow Springs	1.05%	1,408	Woodville	0.06%	81
Oberlin	0.91%	1,217	Haskins	0.05%	73
Pioneer	0.86%	1,158	Arcanum	0.03%	44
Seville	0.79%	1,066	Custar	0.00%	4
	<u>95.20%</u>	<u>127,640</u>		4.80%	6,441
			Grand Total	<u>100.00%</u>	<u>134,081</u>

The City's liability for the bonds are disclosed below:

		Total Debt
Principal	Interest	Service
\$48,055	\$681	\$48,736
48,055	681	48,736
\$48,055		
	\$48,055 48,055	\$48,055 \$681 48,055 681

NOTE 19 - JOINT VENTURES (Continued)

C. Ohio Municipal Electric Generation Agency Joint Venture 5 (Omega JV-5)

The City of Oberlin is a Financing Participant with an ownership percentage of 3.02%, and shares participation with forty-one other subdivisions within the State of Ohio in the Ohio Municipal Electric Generation Agency Joint Venture 5 (OMEGA JV5). Financing Participants own undivided interests, as tenants in common, without right of partition in the OMEGA JV5 Project.

Pursuant to the OMEGA Joint Venture JV5 Agreement (Agreement), the participants jointly undertook as Financing Participants, the acquisition, construction, and equipping of OMEGA JV5, including such portions of OMEGA JV5 as have been acquired, constructed or equipped by AMP.

OMEGA JV5 was created to construct a 42 Megawatt (MW) run-of-the-river hydroelectric plant (including 40MW of backup generation) and associated transmission facilities (on the Ohio River near the Bellville, West Virginia Locks and Dam) and sells electricity from its operations to OMEGA JV5 Participants.

Pursuant to the Agreement each participant has an obligation to pay its share of debt service on the Beneficial Interest Certificates (Certificates) from the revenues of its electric system, subject only to the prior payment of Operating & Maintenance Expenses (O&M) of each participant's System, and shall be on a parity with any outstanding and future senior electric system revenue bonds, notes or other indebtedness payable from any revenues of the System. On dissolution of OMEGA JV5, the net assets will be shared by the financing participants on a percentage of ownership basis. Under the terms of the Agreement each participant is to fix, charge and collect rates, fees and charges at least sufficient in order to maintain a debt coverage ratio equal to 110% of the sum of OMEGA JV5 debt service and any other outstanding senior lien electric system revenue obligations. As of December 31, 2016 the City of Oberlin has met their debt coverage obligation.

The Agreement provides that the failure of any JV5 participant to make any payment due by the due date thereof constitutes a default. In the event of a default, OMEGA JV5 may take certain actions including the termination of a defaulting JV5 Participant's entitlement to Project Power. Each Participant may purchase a pro rata share of the defaulting JV5 Participant's entitlement to Project Power, which together with the share of the other non-defaulting JV5 Participants, is equal to the defaulting JV5 Participant's ownership share of the Project, in kilowatts ("Step Up Power") provided that the sum of any such increases shall not exceed, without consent of the non-defaulting JV5 Participant's ownership share of the project prior to any such increases.

NOTE 19 - JOINT VENTURES (Continued)

C. Ohio Municipal Electric Generation Agency Joint Venture 5 (Omega JV-5) (Continued)

OMEGA JV5 is managed by AMP, which acts as the joint venture's agent. During 1993 and 2001 AMP issued \$153,415,000 and \$13,899,981 respectively of 30 year fixed rate Beneficial Interest Certificates (Certificates) on behalf of the Financing Participants of OMEGA JV5. The 2001 Certificates accrete to a value of \$56,125,000 on February 15, 2030. The net proceeds of the bond issues were used to construct the OMEGA JV5 Project. On February 17, 2004 the 1993 Certificates were refunded by issuing 2004 Beneficial Interest Refunding Certificates in the amount of \$116,910,000, which resulted in a savings to the membership of \$34,951,833 from the periods 2005 through 2024. On February 15, 2014, all of the 2004 BIRCs were redeemed from funds held under the trust agreement securing the 2004 BIRCs and the proceeds of a promissory note issued to AMP by OMEGA JV5. This was accomplished with a draw on AMP's revolving credit facility. The resulting balance was \$65,891,509 at February 28, 2014. On January 29, 2016, OMEGA JV5 issued the 2016 Beneficial Interest Certificates ("2016 Certificates") in the amount of \$49,745,000 for the purpose of refunding the promissory note to AMP in full. The outstanding amount on the promissory note had been reduced to \$49,243,377 at the time of refunding as compared to its value at December 31, 2015 of \$49,803,187. The promissory note represented the February 2014 redemption of the 2004 Certificates from funds held under the trust agreement securing the 2004 BIRCs.

The City's net investment and its share of operating results of OMEGA JV5 are reported in the City's electric fund (an enterprise fund). The City's net investment to date in OMEGA JV5 was \$90,234 at December 31, 2016. Complete financial statements for OMEGA JV5 may be obtained from AMP or from the State Auditor's website at <u>www.auditor.state.oh.us</u>.

D. Ohio Municipal Electric Generation Agency Joint Venture 6 (Omega JV-6)

The City of Oberlin is a Financing Participant with an ownership percentage of 3.47%, and shares participation with nine other subdivisions within the State of Ohio in the Ohio Municipal Electric Generation Agency Joint Venture 6 (OMEGA JV6). Financing Participants, after consideration of the potential risks and benefits can choose to be Owner Participants or Purchaser Participants. Owner Participants own undivided interests, as tenants in common in the Project in the amount of its Project Share. Purchaser Participants purchase the Project Power associated with its Project Share.

Pursuant to the OMEGA Joint Venture JV6 Agreement (Agreement), the participants agree jointly to plan, acquire, construct, operate and maintain the Project, and hereby agree, to pay jointly for the electric power, energy and other services associated with the Project.

OMEGA JV6 was created to construct four (4) wind turbines near Bowling Green Ohio. Each turbine has a nominal capacity of 1.8 MW and sells electricity from its operations to OMEGA JV6 Participants.

NOTE 19 - JOINT VENTURES (Continued)

D. Ohio Municipal Electric Generation Agency Joint Venture 6 (Omega JV-6) (Continued)

Pursuant to the Agreement each participant has an obligation to pay its share of debt service on the Adjustable Rate Revenue Bonds (Bonds) from the revenues of its electric system, subject only to the prior payment of Operating & Maintenance Expenses (O&M) of each participant's System, and shall be on a parity with any outstanding and future senior electric system revenue bonds, notes or other indebtedness payable from any revenues of the System. On dissolution of OMEGA JV6, any excess funds shall be refunded to the Non-Financing Participants in proportion to each Participant's Project Share and to Financing Participant's respective obligations first by credit against the Financing Participant's respective obligations. Any other excess funds shall be paid to the Participants in proportion to their respective Project Shares. Under the terms of the Agreement each financing participant is to fix, charge and collect rates, fees, charges, including other available funds, at least sufficient in order to maintain a debt coverage ratio equal to 110% of the sum of OMEGA JV6 debt service and any other outstanding senior lien electric system revenue obligations. As of December 31, 2016 the City of Oberlin has met their debt coverage obligation.

The Agreement provides that the failure of any JV6 participant to make any payment due by the due date constitutes a default. In the event of a default and one in which the defaulting Participant failed to cure its default as provided for in the Agreement, the remaining participants would acquire the defaulting Participant's interest in the project and assume responsibility for the associated payments on a pro rata basis up to a maximum amount equal to 25% of such non-defaulting Participant's Project share ("Step Up Power").

OMEGA JV6 is managed by American Municipal Power, Inc., which acts as the joint venture's agent. On July 30, 2004 AMP issued \$9,861,000 adjustable rate bonds that mature on August 15, 2019. The interest rate on the bonds will be set every six months until maturity. No fixed amortization schedule exists. The net proceeds of the bond issues were used to construct the OMEGA JV6 Project. On August 15, 2015 the remaining balance was paid on the OMEGA JV6 Bonds.

The City's net investment and its share of operating results of OMEGA JV6 are reported in the City's electric fund (an enterprise fund). The City's net investment to date in OMEGA JV6 was \$189,394 at December 31, 2016. Complete financial statements for OMEGA JV6 may be obtained from AMP or from the State Auditor's website at <u>www.auditor.state.oh.us</u>.

NOTE 19 - JOINT VENTURES (Continued)

D. Ohio Municipal Electric Generation Agency Joint Venture 6 (Omega JV-6) (Continued)

The ten participating subdivisions and their respective ownership shares at December 31, 2016 are:

Participant	KW Amount	% of Financing
Bowling Green	4,100	56.94%
Cuyahoga Falls	1,800	25.00%
Napoleon	300	4.17%
Oberlin	250	3.47%
Wadsworth	250	3.47%
Edgeton	100	1.39%
Elmore	100	1.39%
Montpelier	100	1.39%
Pioneer	100	1.39%
Monroeville	100	1.39%
Total	7,200	100.00%

REQUIRED SUPPLEMENTAL INFORMATION

Schedule of City's Proportionate Share of the Net Pension Liability Last Three Years

Ohio Public Employees Retirement System

Year	2013	2014	2015
City's proportion of the net pension liability	0.042842%	0.042842%	0.042177%
City's proportionate share of the net pension liability	\$5,050,514	\$5,167,224	\$7,305,626
City's covered-employee payroll	\$5,801,092	\$5,294,200	\$5,773,150
City's proportionate share of the net pension liability as a percentage of its covered-employee payroll	87.06%	97.60%	126.54%
Plan fiduciary net position as a percentage of the total pension liability	86.36%	86.45%	81.08%

Source: Finance Director's Office and the Ohio Public Employees Retirement System

Year	2013	2014	2015
City's proportion of the net pension liability	0.0729048%	0.0729048%	0.072947%
City's proportionate share of the net pension liability	\$3,550,692	\$3,776,773	\$4,692,704
City's covered-employee payroll	\$1,818,004	\$1,495,555	\$1,654,022
City's proportionate share of the net pension liability as a percentage of its covered-employee payroll	195.31%	252.53%	283.71%
Plan fiduciary net position as a percentage of the total pension liability	73.00%	72.20%	66.77%

Ohio Police and Fire Pension Fund

Source: Finance Director's Office and the Ohio Police and Fire Pension Fund

Notes: The City implemented GASB Statement 68 in 2015. Information prior to 2013 is not available.

The schedule is reported as of the measurement date of the Net Pension Liability.

CITY OF OBERLIN, OHIO

Schedule of City Contributions Last Four Years

Ohio Public Employees Retirement System				
Fiscal Year	2013	2014	2015	2016
Contractually required contribution	\$754,142	\$635,304	\$692,778	\$679,376
Contributions in relation to the contractually required contribution	754,142	635,304	692,778	679,376
Contribution deficiency (excess)	\$0	\$0	\$0	\$0
City's covered-employee payroll	\$5,801,092	\$5,294,200	\$5,773,150	\$5,661,467
Contributions as a percentage of covered-employee payroll	13.00%	12.00%	12.00%	12.00%

Source: Finance Director's Office and the Ohio Public Employees Retirement System

Ohio Police and Fire Pension Fund					
Year	2013	2014	2015	2016	
Contractually required contribution	\$310,515	\$304,495	\$332,293	\$323,611	
Contributions in relation to the contractually required contribution	310,515	304,495	332,293	323,611	
Contribution deficiency (excess)	\$0	\$0	\$0	\$0	
City's covered-employee payroll	\$1,818,004	\$1,495,555	\$1,654,022	\$1,610,806	
Contributions as a percentage of covered-employee payroll	17.08%	20.36%	20.09%	20.09%	

Source: Finance Director's Office and the Ohio Police and Fire Pension Fund

Notes: The City implemented GASB Statement 68 in 2015.

Information prior to 2013 is not available.

Notes to the Required Supplemental Information For the Year Ended December 31, 2016

OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2014, 2015 and 2016.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014, 2015 and 2016. See the notes to the basic financial statements for the methods and assumptions in this calculation.

OHIO POLICE AND FIRE (OP&F) PENSION FUND

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2014, 2015 and 2016.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014, 2015 and 2016. See the notes to the basic financial statements for the methods and assumptions in this calculation.

JAMES G. ZUPKA, C.P.A., INC.

Certified Public Accountants 5240 East 98th Street Garfield Hts., Ohio 44125

Member American Institute of Certified Public Accountants

(216) 475 - 6136

Ohio Society of Certified Public Accountants

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Members of City Council City of Oberlin Oberlin, Ohio The Honorable Dave Yost Auditor of State State of Ohio

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Oberlin, Lorain County, Ohio, (the City) as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 14, 2017.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

James H. Zupka, CPA, Inc.

James G. Zupka, CPA, Inc. Certified Public Accountants

June 14, 2017

CITY OF OBERLIN LORAIN COUNTY, OHIO SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED DECEMBER 31, 2016

Finding Number	Finding Summary	Status	Additional Information
2015-001	Significant Deficiency - Internal Control Over Financial Reporting	Corrected Action Taken and Finding is fully Corrected	None

The prior audit report, as of December 31, 2015, also included management letter recommendations. Management letter recommendations as of December 31, 2015, have been corrected, repeated, or procedures instituted to prevent occurrences in this audit period.

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Dave Yost • Auditor of State

CITY OF OBERLIN

LORAIN COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED SEPTEMBER 7, 2017

> 88 East Broad Street, Fourth Floor, Columbus, Ohio 43215-3506 Phone: 614-466-4514 or 800-282-0370 Fax: 614-466-4490 www.ohioauditor.gov